1 2		CLARK COUNTY PLANNING COMMISSION THURSDAY, MARCH 20, 2003
3		MINUTES OF HEARING
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14	<u>CAL</u>	L TO ORDER
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16		bublic hearing of the Clark County Planning Commission was called to order at 6:30
17		by Chairman, Vaughn Lein. The hearing was held at the City Hall Council nbers, 210 East 13 th Street, Vancouver, Washington.
18 19	Cilai	inders, 210 East 13 Street, Varicouver, Washington.
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21	ROL	L CALL
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23		Members Present: Vaughn Lein, Chair; Jeff Wriston, Vice Chair; Jada Rupley,
24	Lonn	ie Moss, Ron Barca, Dick Deleissegues, and Carey Smith.
25	Mana	hara Abaanti Nana
26 27	wem	bers Absent: None.
28 29 30	Staff Present: Pat Lee, Long Range Manager; Bob Higbie, Assistant Long Range Manager; Rich Lowry, Chief Deputy Prosecuting Attorney; Elise Scolnick, Planner II; and Sonja Wiser, Administrative Assistant.	
31	Other: Cindy Holley, Court Reporter.	
32 33	Ollie	i. Cilidy Holley, Court Reporter.
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35	GENERAL & NEW BUSINESS	
36 37 38	A.	Approval of Agenda for March 20, 2003
39 40		The agenda was approved as distributed.
41 42	В.	Communications from the Public
43		None.

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PUBLIC HEARING ITEMS & PLANNING COMMISSION ACTION:

A. REVIEW OF SELECTED RURAL PARCELS FOR CONSIDERATION FOR REDESIGNATION TO RESOURCE LANDS:

A public hearing to review selected rural parcels to be considered for redesignation in the Comprehensive Plan to resource lands. In 1998 the Washington State Growth Management Hearings Board ordered that about 3,500 out of 35,000 acres of rural lands originally designated as Agri-Forest (AF-20) and subsequently changed to rural residential, be further reconsidered by the county for the appropriateness of designation as agriculture or forest resource land. Landowners affected by this action have received specific mailed notice concerning this review.

Staff: Bob Higbie, Project Manager, (360) 397-2375, Ext. 4113 Elise Scolnick, (360) 397-2375, Ext. 4958

LOWRY: I'll start staff's presentation with a brief overview of how we got to this point. I'll try to keep it brief because I think the Commission's pretty much aware of what I'm going to talk about and we're dealing, I think, with a fairly well-informed public also.

LEIN: Mr. Lowry, could you identify yourself for the record.

LOWRY: Certainly. Rich Lowry, Deputy Prosecutor for Clark County.

LEIN: Thank you.

LOWRY: The genesis of the present agenda item was the 1994 adoption of the comprehensive plan which designated approximately 35,000 acres of the county in an Agri-Forest designation. That designation was widely challenged, but in 1995 was upheld by the Growth Management Hearings Board. Two years later, however, the Clark County Superior Court overturned the designation on the basis that it was not supported by the record and a hybrid Agri-Forest designation was not authorized by the Act. In response to that court decision the Board of County Commissioners appointed a 13 member task force who were charged with making recommendations on classifying the 35,000 acres in some designation other than agri-forest. The task force was highly split. It had a property rights faction that were basically interested in seeing redesignations to Ag 5, not to Ag 5, to Rural 5, it had a environmental faction, if you will, that believed very strongly that most of the property should be retained in Resource designation, and then it had a middle group that allowed some consensus to be reached.

At some point in the process when the task force was making very little progress, Commissioner Morris attended their meeting and gave what courts would call a dynamite charge to the task force, essentially telling them that they should work towards

reaching a 75 percent consensus on redesignations and if they were successful in doing that, then the Board of Commissioners would probably accept their recommendation, but if they were not able to reach consensus, then it would be necessary for the Board to, and after the Planning Commission of course, to make the Board's own independent determination. That charge to the task force worked and the task force was able to come to a consensus, 75 percent census agreement on the majority of the 35,000 acres. However, shortly before the Planning Commission heard that recommendation four members of the task force who were what I characterized as the property rights contingency issued a minority report in which they took the position that in order for property to be able to be designated as Resource it had to be in resource use, relying upon the provision of the Act indicating that ag or forest land had to be primarily devoted to resource use. The Planning Commission ended up accepting that minority report.

After the minority report was issued the three member environmentalists contingency on the task force issued its own second minority report in which it was recommended that 3500 acres that had been recommended by the task force for Resource designation should instead have been designated as resource land. When the matter got to the Board of Commissioners, the Board ended up going through an exhaustive property-by-property analysis but ended up essentially rejecting the Planning Commission recommendation and accepting the task force recommendation. That decision was appealed back to the Hearings Board which upheld the County's redesignations generally except for the 3500 acres that had been recommended for Resource designation by the second minority report. The Hearings Board concluded that the local decision making process was infected by a misapplication of law in that less than a month after the Board had rendered its decision the State Supreme Court issued a case called Redmond versus Puget Sound Hearings Board.

 In that case the Redmond court held that whether property was primarily devoted to within the meaning of the Growth Management Act was not dependent upon whether it was in current use; instead the court, and this is their direct quote from the case, "we hold that land is devoted to agricultural use under the statute if it is in an area where the land is actually used or capable of being used for agricultural production." Because four members of the first minority group at least one of those members was necessary to reach the 75 percent consensus, 10 members out of the 13 member board, the Hearings Board concluded that some of the consensus had to have been reached based upon a conclusion that if the property wasn't in resource production, it couldn't be classified as Resource.

 The Hearings Board also, however, concurred with the County's position that these designations were to be undertaken in an area-wide basis and not by narrowly focusing only a particular, a specific piece of property. The Hearings Board finally in response to contentions that the second criteria for designation, that is long-term commercial significance, concluded that the County had erroneously listened to and gave weight to evidence that it was not possible to have an economic gain from resource use. That conclusion of the Hearings Board was appealed to Clark County Superior Court which

rendered a judgment that financial return, the capability of financial return was relevant to some of the statutory and WAC factors that are expressly to be reviewed.

Okay, that's a basic overview. At some point it may be appropriate to get in more specifically to the statutory and regulatory criteria that deal with Resource designation, but I think I'll leave that to when we get closer to deliberations.

HIGBIE: Bob Higbie with Long-Range Planning. First I'd like to orient you and the people in the audience to the packets that we made available because it's a pretty complex document. First, at the front of the handout is the staff report history of the process. Next is Exhibit A, which is a criteria that we used, that was used by the Agri-Forest Task Force itself and the additional criteria which we added to evaluate those properties. Staff added criteria of parcels being surrounded on three or four sides and a proximity to waterlines criteria. Exhibit B contains two sets of spreadsheets. The first set are those properties that staff is recommending for change from Rural Residential to a Resource designation, and the second set is all properties that were reviewed, including those we did not recommend for a change.

In the upper right-hand corner of the spreadsheets are some colors, light blue, dark blue and pink. The light blue is where staff is recommending a change to a Resource designation and the parcel was not discussed by the Board in the 1998 hearings. Or at least we couldn't find any evidence that that discussion took place. The dark blue are those parcels we are recommending for a change and were previously discussed by the Board of Commissioners at those hearings in 1998. The pink colors, which only show up on the spreadsheet, that covers all of the parcels that were considered are under Exhibit B2 and those indicate that no change is being recommended, but the parcels were discussed by the Board in 1998.

Exhibit C has two sets of maps. The first set are those properties staff is recommending for a change to Rural Residential from Rural Residential to a Resource designation, and the second set is all the properties that were reviewed. The first set also behind it contains a set of aerial photos that were flown in about 2000 and give a good idea of at least the aerial view of what the properties look like. The remaining exhibits are historical documents and meeting notes, the Hearings Board remand decision, the comments from the public, from the open houses that we held, the SEPA checklist, and a letter of notification that we sent to all the property owners that were subject to a recommendation to change their property.

 Regarding the notification, we only sent the notice to those people who we were recommending for a change to their property on, we did not mail a notice to anyone where we were not recommending a change, therefore any change in status of those properties that were not recommended for a change would require us to provide further notice to those people. Because we had made every effort to contact the affected property owners through direct mail, there was also an article in the Reflector Newspaper that identified every landowner by name. We held two advertised open houses. We had any number of telephone conversations with many of the people that

were affected by our recommendations and we feel that everyone that wanted to know about what we were doing and the process was given that information. We advised them how to get involved, what kind of information they might want to present, we provided them with the colored maps and the spreadsheets and the draft staff reports at those open houses, and also all that information is available, is and was available on the web site. We have received a number of written comments and we forwarded them on to you as soon as we got them, I believe there's one or two that you may have got tonight.

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What I'd like to do from here is suggest a format of the hearing. We're going to suggest that the format is being driven by the number of parcels involved in this thing. There's a total of 94 parcels that we reviewed, 43 parcels we are recommending for a change and they are under 25 distinct ownerships, so we're suggesting that we present our information concerning the general criteria and methods that we used to make our recommendation, including several examples, then at that point the Planning Commission may have questions of us or want to discuss general issues or concerns that you may have. At that point, then, we think it would be good to request testimony that is not specific to individual parcels. If there's people in the audience that are here to testify based on general philosophy or something that involves all of the parcels, that would be a good time to do that. Then we would summarize findings and conclusions on our recommendations on the first map, you could then ask individual property owners to testify on that map, and then we would recommend that the Commission consider voting or making your recommendations on the first map before we move to the next. We have a total of four maps where we've been recommending, that we are recommending changes on.

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The only alternative to that is to complete the review and the testimony on all of the maps and then come back and rely on your memory to the first map and then start going through it again. And I don't know about you, but this has been a stretch for me to understand all of these and I've been spending quite a bit of time at it. So how would the Planning Commission like to proceed on this?

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LEIN: We've discussed this and I think that's fine, we'll proceed with that.

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45 46 HIGBIE: Okay. Regarding the staff report, the criteria that we used again is shown on Exhibit A in the staff report and the spreadsheets in Exhibit B. The criteria that we used to evaluate were based, are identified mostly in Washington law and were used by the Agri-Forest Task Force on how to designate agriculture, forest and rural lands. Those criteria include parcel and ownership sizes, critical areas, forest cover, soil quality, tax status and environmental considerations. We also want to alert you to the Assessor's notes in Column O of the spreadsheets, those comments, at least at the workshop, raised some eyebrows with members of the Commission. We have attempted to verify those notes by using those comments and then verifying or not verifying what those comments are related to the aerial photos and the site visits. It's our conclusion that the assessors when they go out and make notes are making those notes for purposes other than what we are trying to do here and therefore because there's totally different

reasons for doing it they came out a little different than you might expect. And so the notes that we have that respond to that are in Column U, those are the staff notes.

Using Map 1 as an example of our review, which is shown on the overhead, it has three areas that we've recommended for a change to from Rural Residential to a Resource designation and one of those areas, one area for no change. Area 8 is the area that we're recommending for no change. Those properties are each about 40 acres in size and are separated from each other by a significant distance. One is State owned and managed by DNR, the other is owned by the Mungers. Both have high-quality agriculture and forest land soils abut Forest Tier II land and are in farm or forestry use; however, they're surrounded on three sides by nonresource residential designations and therefore we determined that it's not likely to be effectively managed for resource use over the long-term. Sections 9, 23 and 20 of Map 1 are recommended for change to Resource designation due to the large sizes of the contiguous parcels, adjacency to existing resource designations, the resource uses of the property and several are in current use tax program or are State owned. Three of those properties are not in a special tax program. Again, the record of our technical review and recommendations are included in the staff report and the exhibits in your packet.

Now one issue that's kind of an aside to this that came up as a result of our open houses was from foresters who owned some of this land who feel that they're caught between State and local government requirements particularly regarding setbacks from streams. It appears that our stream setback buffers are significantly different than those from DNR depending on if you're classified as a small landowner or a large landowner. We were unable to as staff to answer those questions at the time during the open houses; however, afterwards we've been communicating with Jim Vandling who's the County Forester and he's here to talk to that issue. He is familiar with both the local County buffer requirements and the DNR requirements and the work that we and other people are doing to try to remedy those two conflicts. So, Jim, if you could speak to that issue.

 VANDLING: Thank you. Although it might seem premature to be discussing forest practices in relation to the zoning change right now, some things that have been discussed in the open houses may have some bearing in the way you look at the testimony that you will hear later on this evening from the public and some other information that the public may provide you regarding these buffer requirements. First of all, we've got two sets of regulations now for forest practices and we have now a County ordinance that was adopted almost two years ago, and we've got a new set of State standards which you will find under the Washington Administrative Code, Section 222-30-023. Specifically this is directed towards landowners that are classified as small landowners. There has been a conflict recently between the way the State has been administering the small landowner exemptions from what was originally intended that came out of the Timber Fish and Wildlife Agreement and what is now currently being administrated on the State level. The "small landowners" are defined as landowners owning less than 80 acres in the state of Washington and presently the DNR is granting them exemptions to the larger buffers if they have parcels that are less than 20 acres in

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The conflict lays in what was initially recommended through Timber Fish and Wildlife for the small landowner exemptions and that was owning less than 80 acres in the state of Washington and having a forest practice application that had a net harvest area of 20 acres or less, not parcel size 20 acres and less but the net harvestable acres being less than that, and so it kind of throws some landowners that have parcels that are slightly over 20 acres, it throws them into a large landowner classification where buffers are substantially larger than what the small landowner buffers are. And to clarify that, the small landowner buffers are essentially the 1993 pre-ESA, pre-GMA and pre-TFW buffers. For example, a Type 1 water that would be shoreline of the State would have had a 115-foot buffer for a small landowner, where if you get into a large landowner classification that buffer is almost 200 feet, so it is quite a bit different.

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Now when we adopted here in the County the forest practice ordinance which is 13.55 of the County code, we also adopted the same criteria that the State had established for small landowner classifications if the applicants were undertaking a timber harvest under what we term to be a conversion option harvest plan. The buffers that we adopted for the small landowners were slightly larger than the DNR's buffers at that Now the DNR has just implemented the new hydro layer for water typing throughout the state and if we compare the buffers that they're designating for small landowners under the new hydro layer and compare them against comparable water types for small landowners under the County standards, you will find that the DNR buffers are actually larger than the County's buffers for small landowners in half the cases. And that's half of the water types. However, if you take half of those water types and apply them against what we generally run up against occurring on these applications, you're talking well over three-quarters, if that makes any sense. So the 20 acre language actually has some bearing because there are landowners with 40-acre parcels who could qualify for 20-acre exempt land divisions, maybe they'd want to give 20 acres of their 40 to a family member or maybe just sell it. So it does have some bearing from that angle and I'm sure there will be some more discussion later on this evening from some of the people in the audience. Any questions?

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LEIN: Any questions of Jim?

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MOSS: No. Jim, I do want to thank you for being here and clarifying that, I think that is a key point. I think that -- I hope everybody understands exactly what Jim said. And if you don't, this is a good time to seek clarification from him because I think it's a very important point as far as whether or not we're doing the right thing in designating some of these parcels as resource land and foreclosing some of the options that these folks have for managing these lands.

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45 46 VANDLING: One other note is that we here in the County have been administering these conversion option harvest plans for small landowners under the original intent of the Small Landowner Office in that sense we've been using the 20 acres or less of total net harvestable acres under the permit, not parcel size, and so this has presented a sort

of conflict between County Forestry Administration and State Forestry Administration because our conversion option harvest plans eventually roll into a State permit. Our question to the State has been, okay, since you have recently viewed the definitions under your own WACs differently from the way you had been, if we turned in to you another approved conversion option harvest plan using 20 or less harvestable acres will you approve that as a State permit and the answer was we don't know. In other words they could or they couldn't. So we have asked through various channels the Commissioner of Public Lands to address this in a formal policy statement, which he actually has to take to his executive committee in the DNR and then it has to go to the Board of Forest Practices for their adoption. It will not actually be a change to the RCWs or a change to the WACs, it will be formal DNR policy that will be in play from there on in. Our expectation is that the policy will take the form of the way we have been administering the 20-acre exempt parcels for smaller buffers.

MOSS: Jim, just to clarify a point, and I do appreciate how the County has been administering that, but to clarify a point, the conversion option harvest plan really only applies to those lands that have the possibility of further development; isn't that correct? And in this county that's really the rural lands. While we have some protections in place, I guess there are some lesser buffer requirements under that conversion option harvest plan and your administration of that is considerably more friendly toward the landowner. The fact is that any of these lands that are designated as Tier I or Tier II Forest would not qualify for that conversion option harvest plan permit in the first place, isn't that right, because they aren't developable?

VANDLING: Correct in the sense that the Tier I lands would, there would be no purpose basically to have a conversion option harvest plan on any Tier I land.

MOSS: My point, though, that I'm making is that we are talking about converting some of these lands from Rural where they could qualify for a conversion option harvest plan to Resource where they couldn't.

VANDLING: That would be, that would be an acceptable assumption.

MOSS: Yeah. Okay, thank you.

LEIN: Any other questions of Jim?

DELEISSEGUES: Yeah, I've got a question. Can you convert from say timber and use the conversion policy you're talking about to go to another agricultural crop rather than development?

VANDLING: And we do see that occasionally converting from timberland into row crops or pasture land. In that case, then, we do have it in the code to require a farm management plan that goes along the same guidelines of what the NRCS provides for landowner assistance.

 1 MOSS: But would that be considered a COHP or would that change buffer 2 requirements?

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VANDLING: You could incorporate a pasture conversion or an ag conversion into a COHP as long as you articulated how you were going to be managing that land in its future use as opposed to how you're managing it in its current use.

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MOSS: Just so that I'm correct in my premise, because I think I'm going to argue this point later this evening or whenever we get to our deliberations I want everybody to understand, if we take an example of someone who has 40 acres of timberland that's currently in a Rural designation, that person could legally segregate that parcel into two 20s --

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14 VANDLING: Correct.

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MOSS: -- correct? And either under the County rules or the State rules, either one, could that person if they qualify as an owner of less than 80 acres of forest land statewide, and if they're harvesting on a parcel of 20 acres or less, they could qualify for the small landowner exemption and get the lesser buffer requirements --

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21 VANDLING: Correct.

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MOSS: -- right? But if we keep that or if we change that 40 acres to a 40-acre minimum as a resource land Forest Tier II that would not be possible; is that not correct?

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VANDLING: It depends on which side of the permitting process you would be looking at it from. Are you looking at it from the County side or the State side? If you're looking --

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MOSS: Well, I'm looking at it from the viewpoint that if this is a 40-acre parcel and it's now Tier II, 40-acre minimum, there is no option, really, for a conversion option harvest plan, there's nothing to develop.

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VANDLING: Because there would be no two 20s.

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MOSS: So it couldn't come under the County side, it would have to be under the State side, so the large landowner rules would apply?

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39 **VANDLING**: **Right**.

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41 MOSS: That land couldn't qualify for a small landowner exemption?

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43 VANDLING: Correct.

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45 MOSS: Okay, thanks.

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1 LEIN: Any other questions at this time? Thanks, Jim.

HIGBIE: I'm sorry.

LEIN: Mr. Higbie.

HIGBIE: That concludes our staff report. So following the format, if you have any questions, now would be the time to ask them and then move into taking the general comments from the public.

LEIN: Any other questions at this time?

MOSS: I'm not sure I have questions of staff but I do think, I do think that it might be appropriate for members of the Planning Commission to discuss what it is that we're supposed to be accomplishing here, you know, what is the charge, what is the outcome that we hope to achieve here, why is it that we're looking at this property for designation potentially as resource land, what that means, what criteria were used and what those criteria mean, but particularly what are the effects, and I'd be willing to start that discussion a little bit.

You know, GMA does require that Counties identify and protect resource lands that have long-term commercial significance for agriculture, for timber production or for mining, and that's one of the requirements of GMA, the County has to do that. There are some criteria that have to be met there of course, but really the way I read GMA the County has really no option, that if a land, if property qualifies as resource land, it really must be designated for that purpose, it doesn't really -- the County does not really have the option that it has in most other zoning designations. We can designate a piece of land as industrial, commercial, residential pretty much at our whim, I'd like to think that we don't do that, but I don't think that we have quite the same amount of latitude when it comes to designating resource land. The question that I'd like to get a little discussion going on is, first, how do we identify those lands, what does that mean, and, secondly, what is protecting those lands, I mean, and why do we do that. I'd like to have some discussion of the criteria because I'm not sure that I understand how the criteria that are listed here were applied at arriving at some of these designations.

And the second thing is that I'd really like to clarify what is meant under GMA by protecting these lands. From my point of view, and I think anybody's interpretation of GMA will produce generally the same point of view, we're supposed to be protecting the land base upon which these natural resource industries depend to remain viable; that is we can't take away the agricultural land base or we can't take away the forest land base and expect that tree farming, the timber harvest industry or agriculture could be sustained without that land base. But first that gets to the question of whether we have a viable industry in this county to maintain, and also it gets to the protection what do we do to ensure that those industries can be maintained here.

I'd like to say at the outset that I think that both agriculture and timber production in this

county add a great deal both to certainly to our environment and to our way of life here, they add a lot to the quality of life, and I think that we want to do everything that we can to ensure that those two industries stay here as long as they can. We certainly have a viable tree farming industry here. We also have a pretty viable large commercial forest industry up in the northeast part of the county, and I would like to point out that I think very few people could argue that the dark green area that's shown up here on the east and north part of the county which is the forest land that's undoubtedly devoted to timber production and is also best suited for that needs to be protected from encroaching development, I don't think any of us would argue about that and I think it's all rightfully zoned.

I think where the issue really comes to bear here this evening is that isn't the area that we're talking about, what we're talking about is the area that's over here in the middle of the county and in the north part of the county, and to some degree even close to the urban growth boundaries, and the question there to me becomes, first, is that resource land of long-term commercial significance, and, secondly, is this exercise that we're going through tonight something that will be helpful in maintaining that long-term significance. Having said all that, I guess I'd like to have some feedback from the rest of you Commissioners, or even from staff, as to what it is that we desire as an outcome here, what are we working toward.

LOWRY: Well, from my perspective our purpose here is to deal with a remand that's been ordered by the Hearings Board. It is in my personal opinion a rather foolish remand because we're dealing with scattered properties which you can't address this issue, these 3500 acres, in a comprehensive fashion and that's the way the designations of resource land occurred in '94. Instead we've had to proceed on almost a parcel or on a parcel-specific basis and are treating this as essentially an edge issue, did we draw the resource boundary at the right location. It becomes a very technical exercise of taking the statutory and regulatory criteria, putting them on a spreadsheet and making a judgment call. Is this important work from I think an overall comprehensive plan perspective, no; from the standpoint of the peoples whose properties are going to be affected, yes. So, I mean, I don't know how, if there's a way, to answer your question in a meaningful fashion. This remand has sat at the County for probably ten times the remand period that we had simply because nobody had the enthusiasm to tackle it. But if you're going to try to get at the issues that are presented here by asking fundamental questions about resource protection, you're going to be spinning wheels in my judgment.

 MOSS: Well, I appreciate your comments and I think it's going to be difficult. And it's not my intent to make it easy, I'll tell you that at the outset. I don't think this will come as any surprise to anybody, but I've had some real difficulty with the designation of resource land that occurred back in '94, I think that the County at that time ducked the whole issue of long-term commercial significance and said we'll look at soil types and productivity of those soils not from an economic viewpoint but from just kind of a general classification viewpoint and we really won't look at the economics of agriculture here nor the economics of tree farming and I've been troubled about that for some time.

And it's not because I would like to get rid of either agriculture or tree farming in this county, but I've got significant concerns about what we did for zoning in the past. For example, we have 41,000 acres plus or minus of designated agricultural land in this county that we've chosen to protect by zoning it as 20-acre minimum. I'm not sure that we have anywhere near 41,000 acres of viable agricultural land in this county. And that's not to say that I'd like to see all of it develop into 5-acre tracts, but I do wonder what we mean by protecting these resource lands.

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It seems to me that the only thing that the County has done up until this point to protect resource lands is to designate these lands and give them large lot zoning, that isn't the only trick in the box, and I think I'm particularly concerned about that for some of the reasons that we just outlined earlier in this discussion. I see that the large lot zoning in some cases is going to make it very tough for some of these people who get Tier II Forest designation that we're talking about here today to survive and actually have long-term commercial significance. It seems to me that we're doing exactly the wrong thing in some cases, that this isn't protecting, that this is actually hindering. I don't want to make a filibuster out of that, but nor do I want to be a participant in designating a bunch of additional land for resource protection without having a clear understanding of where it is that we're going and how we're going to help these folks who are involved in these two industries, agriculture and tree farming, to do a better job of it and to survive given the constraints that we continually pile upon them such as these setbacks that we're talking about. So, you know, while I realize and appreciate that this may get the wheels spinning, I'm not sure that I wouldn't just as soon settle for wheel spinning as to have the wrong outcome to make it easy.

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DELEISSEGUES: It just seems to me that we're here, and Lonnie asked the guestion what our objective is, we're here to provide a recommendation to the County Commissioners that fits some sort of criteria, I guess, that's within the boundaries of the Supreme Court decision which says as I read it on Page 13 that when we did use viability long-term significance, it says all but inaccurately in determining the lack of current resource use and lack of commercial viability conclusively disqualified the property for consideration as resource land. We've got to come up with something else that would, if there are, and I think that's why we're here, to listen to the testimony, to hear people say why is their land viable as Rural land rather than Resource land or vice-a-versa. Maybe some people would benefit by having their land remain designated as Resource land, that's possible, there's grants and different kinds of things that are made available to people that have resource land that may not be available to people that have rural land that is developable, and I think Jim hit on some of the other issues that might differentiate, but I think we've got to steer clear of the argument that because its lack of current resource use or there's no commercial viability we can't hang our hat on that, and that's what the Supreme Court told us and that's why we're here.

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45 46 LOWRY: Right. I think you're quoting from the Hearings Board on those two. The Supreme Court decision did speak to whether resource land had to be in current use, the issue of long-term commercial viability is one that was mentioned by the Supreme Court by reciting the statutory definition of what that means, and the Hearings Board

said since that statutory definition did include return that economic viability wasn't an appropriate criteria, the Hearings Board, however, got overturned on that portion of their decision.

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DELEISSEGUES: Of course I think that the argument that they made in support of that is still a good one. If somebody decides not to produce agricultural product or timber products from the land, leave it fallow, then make the argument that, okay, it's not any longer economically viable, therefore it ought to be zoned into Rural land, that's the other side of the coin. So I would rather that we came up with some criteria other than that because it seems to be if that's all we use to differentiate one from the other, it's fairly weak. And I think there are other issues and I think maybe we ought to explore some of the other criteria that the County's used here and discuss that, just certainly adjacent land, the use of the adjacent land, the transportation system, availability of public water, there's I hate to use that one because we've argued here time and again that sewer and water shouldn't be used as a criteria for zoning and I hate to open that box up again, but, you know, there are, there are some other criteria I think we could look at that might accomplish the same objective.

MOSS: Actually if I could just make a couple of comments. First, we've argued down on sewer but we've never had that argument on water, that the reason that we've argued that on sewer is we have a County policy that says the Rural can't be on sewer except in the rural centers of Hockinson and Meadow Glade, but there's PUD water available in the rural area and no prohibition against using that. I would like to make one point though, Dick, and that's that the Hearings Board correctly ruled according to the Supreme Court that land doesn't have to be in actual resource use in order to be designated as that for the very reason that you mentioned, that somebody could take it out of resource use and say, well, you know, it hasn't been in for two years so therefore I want it rezoned as Rural.

But the other point that the Hearings Board incorrectly interpreted from what the Court said was that there was no necessity of being able to make a buck off of this land and that was something that went before Superior Court here and Judge Bennett ruled that isn't correct, that you do have to be able to get an economic return.

WRISTON: And the Supreme Court, Rich, I think you said --

MOSS: Or that is appropriate to consider.

WRISTON: They just didn't say how much, but they did say that was an important factor, right, the Supreme Court?

42 LOWRY: On economic return?

WRISTON: Right.

LOWRY: No, the Supreme Court in Redmond didn't --

WRISTON: I thought you said it was a factor.

LOWRY: -- talk about it at all. What the Supreme Court said was that the statute defines long-term commercial significance to include growing capacity, productivity and soil composition in consideration with the land's proximity to population areas and possibility to more intense uses of land. The Hearings Board said that because that definition doesn't include economic return it was improper to consider evidence of lack of ability to get economic return. What Judge Bennett said in overturning the Hearings Board was that to the extent that potential for commercial gain is related to the term "commercial viability" and to the extent that that concept affects land valuation and other factors set out in the Redmond decision, which I quoted the definition, such concept may be considered in the designation of whether or not land has long-term commercial significance.

WRISTON: That's what it was. So that's what stands today, though?

18 LOWRY: Yes.

WRISTON: That's what it was. Not a whole lot of direction but direction that it's a factor.

MOSS: Correct.

LOWRY: And again what I'd emphasize is at least as I read Judge Bennett's ruling what he's saying is that you're to look at the factors that are set forth in the definition here and then there's some WAC guidelines that amplify, and those are what are reflected on the spreadsheets, that to the extent evidence of economic return relates to those factors, you can consider it.

BARCA: So that being said, we have a great deal of criteria that's been put forth by staff. Are we rejecting that criteria? Are we amending that criteria? I'm a little confused on what the direction is as far as this discussion goes. If we are going to accept the criteria laid down by staff with the possible alteration of it based on a parcel-by-parcel review, then I think the discussion has some merit. If we're going to try and get into a generalization about it, I think we're going to have the rest of the night going through that same discussion. So was it your intention, Lonnie, to try and add criteria to what staff had put down?

MOSS: No, not at all, Ron, it was my intention to try to better define how staff used those criteria and what they really mean. For example, the quality soils and how that related to the designation of agricultural land particularly, what do we mean by "the quality of soils" or the "productivity of soils" and how was that used.

WRISTON: Well, I think with the quality of soils you can relate it back to what Judge Bennett said and what Rich just said, I wrote it down, to the extent that the economic

return relates to those factors, so if you don't have the quality soils, you have a less than economic return or a diminished economic return or no economic return and that relates to that factor. Would that be a good example?

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LOWRY: It could be, but I'd emphasize in terms of soils specifically the WAC regulations require that we use the Soil Conservation Service classification system and that was what was done in '94 and was again done this go-around using (inaudible) maps.

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WRISTON: But if we hear testimony tonight -- I mean there's classification and there's testimony saying these soils don't grow crops, it doesn't matter you were saying?

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13 LOWRY: Well, no, no, that's --

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WRISTON: I mean maybe that's -- I'm trying to relate where we stand legally with Bennett and what he's saying and how you relate these factors to --

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LOWRY: Well, soils are directly a criteria. You can look at soils without even getting into the Hearings Board issue about economic return.

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WRISTON: Right. But you can also relate, but soils has to do with, I think soils is a huge part in the economic return, isn't it, Lonnie, or --

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MOSS: Well, it is. But having said that we're going to use this SCS designation how do we actually apply that. There are very few of these parcels here that have a consistent soil type throughout and if they do, even if they do, what's our cutoff. Are we talking about Type 1 soils, 2 soils, 3, 4, 5?

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HIGBIE: There's 1 and 2 for both Ag and Forestry.

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31 MOSS: For how much of the parcel?

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33 BARCA: It's on the spreadsheet Exhibit B --

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35 **HIGBIE**: **Yeah**, they vary.

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37 BARCA: -- which would be Column M and N.

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MOSS: That's Column M and N give the percentage that supposedly falls in prime ag soils, how have you designated prime ag? Is that 1 and 2?

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42 HIGBIE: Correct. Yes.

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- MOSS: The criteria the first time around, being prior to '94, the criteria that were used at that time were explicitly that you had to have at least 40 acres, either a 40-acre parcel
- or two 20s, to constitute the core area for agriculture --

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LOWRY: Correct.

MOSS: -- and that all of that or most of that had to be prime and unique.

LOWRY: Correct.

MOSS: Was that same criteria used here?

LOWRY: No, because the decision here was made that if we were dealing with an isolated parcel it was not, it was not eligible for staff or it wouldn't be recommended by staff. So all of the proposals to go to either Ag or Forest are already adjacent to a larger Forest or Ag area.

MOSS: Actually I don't believe that's the case, but we can discuss those as we go through them.

HIGBIE: Put another way, there's roughly half of the parcels, half of the land that we looked at that we did not recommend a change for even though it may have had the kind of Type 1 and 2 soils that would have otherwise said it should be agriculture or forestry because they were surrounded by nonresource zoning, they were isolated, in a sense we concluded that they were isolated and therefore wouldn't be appropriate for long-term commercial agriculture or forestry uses.

MOSS: Okay.

LEIN: Are there any other general comments to Lonnie at this point before we open it up?

WRISTON: Well, I have a general question to Rich that I just want to clarify on the quality of soils. I'm just trying to figure out how we relate testimony to the WAC requirements to Bennett and, you know, all this stuff. I mean where we say that on the quality of soils that you use, you know, you're required to use the, you know, the SCS or whatever, that's a general mapping system, and then we get testimony tonight that says, okay, great soil, no drainage, ponding, you know, whatever, I don't know. I mean I'm not a -- how do we, you know, good, they, you know, it's a Type 1, Type 2, we're hearing testimony tonight can't grow anything.

LOWRY: I think that's for you to resolve. You have one piece of evidence --

WRISTON: We can look at it but we can --

LOWRY: -- in terms of the map and you have testimony that's contrary to the map and 44 --

WRISTON: We decide or we can recommend --

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LOWRY: Yes.

WRISTON: -- based on that? Good.

LEIN: Rich, what about the issue of the crop they're trying to grow or did try to grow doesn't work but other crops work on the same land?

LOWRY: The same, same comment, I mean that's a -- the way GMA is designed it doesn't try to get at profitability directly by having the County do some sort of income stream analysis, it instead tries to get at indirectly by saying first you have to have the type of soils that the Soil Conservation Service says are good and then you have to look at other issues which presumably play into long-term commercial significance, including tax status, availability of public services, relationship or proximity to UGAs, predominant parcel size, land use settlement patterns in the area, intensity of nearby land uses, again the factors that staff applied in making its recommendation to you.

LEIN: If there's no objections I'd like to open it to just general comments from the audience. At this time we'd like to open it to general comments about the 3500 acre. Yes, young lady.

PUBLIC TESTIMONY

BRASKETT: Could I stand up.

LEIN: You have to come up to the microphone, state your name and address for the record. Now these are not individual parcels, what we're talking about is the entire concept that we've been discussing for the last hour.

BRASKETT: My name's Jeri Braskett, my address is 7811 NE 252nd Street, Battle Ground, Washington 98604. Okay.

LEIN: Can you be sure and speak into the microphone so that your voice gets projected.

37 BRASKETT: Can you hear me?

LEIN: Try again.

41 BRASKETT: Can you hear me?

LEIN: Can you hear me now, yeah.

BRASKETT: Can you hear me now?

1 LEIN: Yes.

BRASKETT: Okay. My name's Jeri Braskett. I am a citizen of Clark County. I have been a resident of Clark County for over 40 years. I own homes and land in Clark County, but I do not own any of the land involved in the proposed rezoning. I have no financial interest in any of the land involved in the proposed rezoning. I have two main points. Point number one, from what Bill Higbie told me at the open house a minority report made up of about four citizens and a lawyer motivated this upheaval. I find it peculiar that none of your homes or your land were chosen to be bulldozed for more much needed community parks and open spaces. This unexpected arbitrary rezone proposal ceases the value of these property owners, of these owners' property without fair and financial compensation. If our community wants these open spaces or if it is truly mandated from above, then we must approach these owners nicely and respectfully appreciating their hard work, sacrifice and toil which comes from landownership. If we decide to enact this proposal we must compensate them fairly for their loss.

This brings me to my second point. As for the handling for Tiger Lily Development, are you familiar with this? Okay. As for the handling of Tiger Lily Estates, Clark County planners' deceitfulness, unequal treatment and other immoral strategies to achieve their desired zoning objectives led to successful legal action against Clark County and a penalty price tag. The cost to all of us taxpayers might be upwards to half a million dollars in damages, plaintiff attorney fees, as well as all of Clark County defense attorney fees. It is not the developer Mike Achens' fault that he must be compensated for incurred damages, it is our fault for not supervising our planners better. Let us not make a similar mistake morally or financially again regarding this rezoning proposal. Please, we have better uses for our tax dollars than to pay for legal battles, for legal battles after treating our own citizens improperly. Thank you.

LEIN: Are there any questions from members of the Commission? Excuse me, were there any questions from members of the Commission?

DELEISSEGUES: I guess not.

LEIN: Okay. John, please.

 KARPINSKI: My name is John Karpinski, I'm here on behalf of Clark County Natural Resources Council, I'm the, of course, for people who don't know the attorney who filed the appeal that got the remand that's before you today. I guess to parallel Lonnie's comments I'm not here to make it easy either; however, I do support what the staff has done here as a compromise. Do I think it meets the legal criteria, no. Do I think it's, you know, the split the baby in half Solomonesque kind of resolution to this issue that's gone on for almost a decade now, yes, and on that level I support it. Now I do want to note that the Board decision was 2 to 1 with the dissenting vote asking for another 7500 acres of land to also be designated as part of the remand, that was the 7500 acres that was previously designated Agricultural and Resource land that was not designated

Agricultural and Resource land in the 35,000 acre remand. So I agree the key here is the criteria, and that's what I want to talk about, I want to talk about the criteria, I want to talk about the Redmond case.

Now the Redmond case was specifically talking about ag land so I want to talk about that, but essentially they got to their ag conclusions based on the forest statute. So the Ag and the Forest criteria are pretty similar here, I won't say they're identical but they're pretty similar. So what are the two criteria? I'll quote right from the opinion. There's two things, it's like a flow chart and you have to go through this like a flowchart, is this devoted to agricultural use. Okay, how do you determine that, we hold land as devoted to agricultural use under the statute if it's in an area, area not parcel-specific, where the land is actually used for, capable of being used for agricultural production. And the entire case focused on the "capable of being used for agricultural production" because this land had laid fallow for decades in Redmond.

The second criteria under the statute is whether it's land of long-term commercial significance. There's five criteria here, three of them involve soil types. Under, and this is Redmond, Page 54, under the statutory definition of this second element the Board must evaluate growing capacity, that's a soil issue, productivity, that's a soil issue, soil composition, obviously a soil issue, proximity to population areas, and to me almost none of these are close to a population area, and the possibility of more intense uses of the land. So if you look at those five criteria from the statute, three of them are soil types, one of them is a proximity test that I don't think is met by any parcel here, and the other test is the possibility of more intense use of the land, that refers into the WACs that talks about different, you know, the ten different criterias under the WAC, okay. So you have to understand, first of all, this is primarily a soils based test and that's what the criteria is.

And I do agree with the County when it talks about this is an area-wide thing. The remand is awkward because there's bits and pieces of what should be an area-wide concept, but that doesn't ignore the fact that you have to use area-wide criteria in determining this remand. It's awkward, but that's what the law says and that's what you need to do. I think the County made a major -- while I support the result of it or I'm willing to accept the split the baby in half result of this, I think the County made a major error of law in how they split the baby in half, which is the parcelization test that they used. According to the statute parcelization is one of the ten criteria, that's one-fifth of what you're supposed to look at, okay, I don't know how you do the math as to what percentage of importance that is in the grander scheme of things, but it's a pretty tiny fraction, okay, and that was the main criteria that they used in divvying this all up was parcelization.

 Now the ten criteria does make references to adjacent development, but that wasn't the criteria that they were talking about, was just simply the parcelization, and for those of you who weren't here or don't remember that know that we were supposed to designate these lands in what '91, and between '91 and '94 or something like 15 to 17-square miles of rural lands got subdivided into smaller parcels. So the County used

parcelization as their main criteria. And I'm not saying it's not a criteria, but it's about, what, three percent of what we're supposed to be looking at and the County used it as the main criteria.

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What I think needs to be looked at is what's the use and to me the best definition of use of actual use of these lands for resource purposes is the sworn affidavits many of the people in this room had to file to get a tax credit which says I hereby swear that I'm using this land for resource use, ag land generally, sometimes forest land to get the current use or sometimes called land use tax credit. Okay. And the prior growth board decision just was incredulous that anybody who got the tax credit could then stand up and say, yes, I know I signed a sworn affidavit so I could get this tax credit that I'm really in resource land, but I'm going to tell you today I'm not because I want to have my cake and eat it too. I think that's the A number one criteria you should be looking at. You should be looking at the percentage of soil types. You should be looking at parcel size. It's already in the record that the County's deemed 20 acres to be the minimum amount necessary to really be a functional resource land site, I don't see anything in the record that changes that.

And the fourth is actual use, and here I got to talk about our dear friends at the DNR that even though they're using the land for commercial forestry purposes on some of these parcels still want to have it for development use, and what I'll do is apply these criteria just quickly through what's there. And if you apply these criterias, the main criteria you'll see that about 80 percent of the parcels that are before you should actually have been designated Resource if you apply these four criteria as the main criteria. It really bothers me that people are coming here and they on one hand want the tax credit for resource use, they want the buffer sizes for resource use, but they want the development profits from development use, to me that's hypocritical and I think the people that come here today and say I'm not using my land for resource purposes but I have a signed affidavit with the County so they can get the tax credit for resource uses are committing tax fraud and welfare fraud because that's really what's going on here. It's one way or the other. Either this land is resource land and you get the bundle of sticks that come with that, which is the larger lots, the tax credits, or you have the smaller ones, but pick one and stick with it.

So if you go through the criteria on the first page, the first, second and all the ones at the bottom of the page meet the criteria that I'm talking about. On the second page the first one, two, three, four five, six, seven, eight parcels meet the criteria, at least what I would consider criteria for resource land. And that includes the State land that I just have to single them out, they're 80 acres of a current forestry operation that don't want that is apparently owned by the State, I believe it's DNR, that the DNR doesn't want their land zoned forestry even though it's 90 some odd percent prime forest land and 60 percent prime ag land and used for forest purposes.

HIGBIE: There are two sets of spreadsheets and I'm not sure we're all working off the same spreadsheet.

KARPINSKI: I'm using the one that says "for all parcels reviewed."

HIGBIE: That's B2 in your exhibit.

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> KARPINSKI: You know, and there's ones that I'm not concerned about. On the first page there's a number of smaller parcels, three acres, under one acre, I'm not, you know, even I with a straight face is not going to say that that should be designated for resource use, I'm talking ones that are either greater than 20 acres or they're contiguous property ownership, you know, there's two 19-acre parcels next to each other that total greater than 20 acres. On the third page I don't have any problems. On the fourth page, if you look at it there's one, two, three, four, five, six, seven, eight parcels that are all getting the tax credit but don't want the burden that goes along with that of the resource land designation, and there's another parcel, a 36-acre parcel, that's in forestry operations that meets the -- that's like 65 percent forest lands that I also think meets the forest designation. You go on to the next page, again there's one, two, three, four, five, six, seven, eight parcels, again people are getting the tax credit, you're having 95 percent resource land, a hundred percent in another case, and for some reason we're not designating these for resource lands largely because of the three parcelization rule when parcelization is again one-tenth -- one-fifth of the legal criteria, two percent, okay. And on the last page there's two more parcels about, one 97 percent resource land, the other between the two parcels about 70 percent resource land get the tax credit, over 40 acres not being designated.

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You know, I understand this is hard, I understand a lot of people don't understand this, and I understand that nobody likes their property to be downzoned, this is land that should have been designated resource land to begin with, the County made a mistake which is why we're here. The County has made a compromise. They've made in my opinion a fairly generous compromise because I look at the legal criteria and their two percent solution, if they're focusing on two percent of the criteria, let them get to half and half. And I desperately want this thing to be done. I mean I've been, we've been, fighting this, and I agree with the County that this has gone on for a long time. In the greater scheme of things we got a new growth management plan coming out, there's a lot better use that everybody can be doing with this. And I understand that this is an important issue to the people who are here, it's a very important issue, and I don't want to minimize that, but I'm just willing to say that I'm willing to take the half and half solution that's been proposed by the County even though I don't agree with the criteria, I don't think it even comes close to meeting the criteria just to get this issue done, but if we start changing what we're doing to reduce this cut the baby in half solution, then there's going to be problems and this issue will keep on going on.

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45 46 I agree with Mr. Moss' comments that says that the County doesn't have or you don't have a lot of discretion here, that meets the statutory designation of resource lands you must designate it. It's not, you know, you can make an argument with a straight face should this be industrial or commercial or residential, if it's resource lands you have to designate it. I disagree with Mr. Moss that says we need to look at the effects of this. The law says we have to do it. It's unfortunate that, you know, this is going to have

effects one way or the other, but we're not here to decide the individual aspects of people, we're here to decide whether the law is being followed. I do agree with Mr. Moss that we needed to do a better job of protecting these resource lands, we, basically we designated them with 20 acres and we left them alone, we didn't deal a lot with some of the edge issues to try to prevent incompatible development around these things, which I hear for a lot of people who want to farm has been a big issue, so I think there's more that we can do. I think it might, I think your way of solving our problem and mine may be diametrically opposed in terms of how we deal with that, but I do agree that we can provide more protection for the people who really do want to use these lands for resource purposes. And, again, any discussion of profitability has to relate to the criteria that I just spelled out for you because those are basically all the legal criteria. And this is just like a Jeopardy, it's got to be in the form of one of those criteria and I don't see profitability really coming in on a lot of those criteria very much. I think the main issue here is soil types and I think when you look at soil types in the affidavits regarding what the use of the property is, I'd probably say 80 to 90 percent of the property should be designated Resource. And that's all I have. I know you got a tough decision before you. Thank you very much.

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LEIN: Any questions of Mr. Karpinski?

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MOSS: Yes, I do.

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WRISTON: Do you want to go first?

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MOSS: Go ahead.

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WRISTON: Well, I just have a question on your tax issue. I mean you were just talking about profitability relating to criteria and it may be better, maybe, for Rich or Jim or someone to answer the question, but I got to refresh my memory on how profitability relates to the, oh, the tax issue, the hypocritical people taking advantage, having their cake and eat it too tax, what do we call it, the --

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LOWRY: Current use.

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WRISTON: Current use, yeah, how does profitability relate in that? Is there a requirement that they actually make money?

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LOWRY: Depending upon the size of the parcel, yes.

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WRISTON: What's that?

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LOWRY: I don't remember the specifics, but depending upon the size of the parcel there is a requirement.

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WRISTON: But not that it be long-term commercial significance and, I mean, I'm having a hard time because I know that -- I mean a lot of people go out there, they, you know,

they grow hay, they do what they can, like everyone else they do what they can to, you know, to try to lessen their tax burden, I'm sure Mr. Karpinski does it, you know, personally, you know, with your Federal taxes and everything else, I mean you try to donate things and you try to --

KARPINSKI: I don't have a lot of hay in my backyard.

WRISTON: I mean everyone takes as much advantage and I have a real problem, you know, the hypocritical, that bothers me, the cake and eat it too, I don't remember, I know people farm hay and they do things and that, you know, they own a lot of land and they're trying to defer their, you know, their tax liability, plus there's provisions for recapture penalty interest, all kinds of things, I mean it's not, that argument bothered me, it kind of hit me wrong and that seemed to be the only, you know, that was kind of like the big thing in your argument and it just it didn't work for me.

KARPINSKI: Well, let me -- to me the issue is there a use for resource purposes. Whether they get the tax credit or not, what I'm saying in order to get the tax credit you have to sign an affidavit saying I'm using this for resource purposes, that's the point. It's whether they get the money or not is another issue.

WRISTON: But then we got to relate it to the commercial significance and we got to relate it to the soils and the different things there, I mean.

KARPINSKI: But the long-term commercial significance is soils, soils, soils, proximity to population area, and a possibility of more intense uses, and then you get into the ten criteria, okay.

WRISTON: I just felt like, you know, going through that list and going they took a tax credit, they took a tax credit, they, you know, it just, I don't know, that's just my --

KARPINSKI: The important point is not the tax credit, the important point is that they had to sign an affidavit which says that they're using it for resource purposes, and then what there is is there's a sliding scale for the smaller the lot, the greater amount of money per acre you have to do. And if they want to come in and base that argument on, you know, economics, that's fine, my point is is the question is it being actually used for resource purposes, that's obviously one of the biggest criteria, because, remember, the Redmond case is a case where they didn't use it for resource purposes at all for decades, okay.

WRISTON: No, I understand, it's just when they sign the affidavit --

KARPINSKI: So to me a sworn affidavit saying, yes, I'm using it for resource purposes I think is some of the best evidence of use and productivity, soil types, all that sort of stuff because there's a sworn affidavit that says, yeah, this is resource land.

WRISTON: But it's, no, they're saying they're using it, they're saying they're growing

crops, they're not saying it's productive, they're not saying that it's anything else other than --

MOSS: Jeff, those --

WRISTON: You want to go?

MOSS: Yeah, I do want to step in here. I think you've hit the nail on the head. John, I think you're, you know, let's say from the outset that I think your use of the word "hypocritical" is a little strong. I sat through all the same hearings that you sat through and I never heard anybody say what you just claimed that they said. I heard a lot of people say that their land is not viable for the use that the County is trying to put it into, they didn't say it was not in that use. Let's talk about the difference between those two. I think you've got it right to some degree that it is the use, current use is the use, there is no income test at all for parcels over 20 acres in size, people only had to say, yes, it's in that use currently. And "in that use currently" may mean that I've got one cow out there grazing 20 acres, it doesn't speak to the issue at all of economic viability, whether somebody is able to make a buck off of that.

When this current use taxation program came into being, it was put into being because it was clear that many people would be taxed off their lands if they were not taxed at the use that it was currently in. People were encouraged to go into that program. Anybody with 20 acres was actively encouraged, they had no income requirements at all. As a matter of fact the income requirements on parcels even less than 20 acres are very infinitesimal. Depending on the year that it was put into current use, the maximum gross earnings, we're not talking about net earnings, are \$200 annually per acre. And if the land was put in prior to 1993 I believe it's only \$100 per acre.

Now I don't think that it's hypocritical at all of people to come before this Board and say, listen, I may be farming this land, but it is not economically viable for that purpose. To tell somebody who's cutting, tell somebody who's cutting a ton and a half of hay per acre per year that that's an economical use of that property is ludicrous. Nobody can, nobody can make a buck at that. And yet to me all that's happening out there is that people are certifying that, yes, in fact, you know, I am in that use, and what they're really certifying to is that this is no use at all, that is it's empty space, I've got a cow on it, I'm mowing it once a year or having a neighbor cut it for hay, I don't find that hypocritical at all. And I do think that that term was a little strong.

KARPINSKI: If I can respond to that.

MOSS: And I hope that everybody understands the difference between certifying that you're in that use and arguing on the other hand that you don't meet any kind of an income requirement to be considered "of long-term commercial significance" for that use.

KARPINSKI: And, Lonnie, actually I agree with you, you know, I sat through a bunch of

those hearings and at least my recollection, and granted the hearings were X amount of time ago, that people were standing up and saying my land isn't resource land. Okay. I think it's perfectly acceptable if people want to come in here today and say, yes, my land's resource land, yes, I get the tax credits and, no, here's my individual economic circumstances, there's a Superior Court judge's opinion that says you can do that. I'm not -- I'm saying the people who come in and say I don't have resource land are the people being hypocritical. The people --

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MOSS: Actually I've never heard anybody say that, John.

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KARPINSKI: In my recollection at the prior round of hearings --

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MOSS: Or that I'm not in that use. What I've heard people say is, yes, I don't have resource land not by this standard, these criteria.

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16 KARPINSKI: Well, maybe our recollections differ over time, but that's the --

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18 MOSS: They probably do then.

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KARPINSKI: -- that's the problem I have. But if people want to come in and say I shouldn't be considered resource use because of economics and have the criteria to do that taken into consideration that we're trying to be dealing with things on an area-wide level and taken into consideration of the statutory criteria, I think that's perfectly appropriate and I do not consider that to be hypocritical at all. I just want you to consider that. But it was my recollection at least at the prior hearings there was a lot of people who stood up at the hearings before and said, hey, I don't have resource land and I don't, you know, and I have never engaged in resource activities and, well, here's the affidavit. At least that's my recollection. And we don't need to belabor that point because if people want to talk about the site-specific stuff, I don't have a problem with that.

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MOSS: John, so we can leave on a point of agreement here --

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34 KARPINSKI: I'm trying to work on that.

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MOSS: So we can leave on a point of agreement, I appreciated your comments on parcelization, and I too agree that merely because a parcel is 40 or 80 acres in size doesn't mean that it ought to be designated as resource land. Thank you.

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40 LEIN: Any other questions of Mr. Karpinski? Thank you, John.

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42 KARPINSKI: Thank you.

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LEVANEN: Carol Levanen, 17614 NE 299th Street, Yacolt, Washington. The comments he's making about current use are interesting because we had two 20-acre pieces that we back in 1975 I believe it was put it in current use, and at the time we put

it in we were running a couple head of cattle and a few chickens, a few animals like that, but we were a young couple who just bought property and the property was expensive for us and it was hard to pay the taxes on those 40 acres, so we went to the County and they basically told us that this was setup to provide an avenue for open space areas. If you're not going to be planning on doing anything with your land for the next ten years, then it, then it's an opportunity for you not to have to pay the taxes until after the ten years and we thought by that time we should be established on the property and we should be able to afford the taxes.

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So as years went by, the land just always stayed in, it was originally put in in agricultural land because it was just open fields. Through the years the trees reseeded themselves naturally and we wound up with -- when we did take it out of current use we wound up with it being called forest land instead of agriculture land. When we took it out of current use that's a deferment, that's not a tax savings, okay, you just wait to pay your taxes on the piece of property. But the thing is is when the value of the land goes up after, when we started our -- I mean what the land, 40 acres, was \$4,000, now 40 acres is close to a million maybe, who knows, I mean we just got 35 acres assessed for \$600,000, so when you're talking 40 acres we're talking a lot of money now, and when you take your land out of current use you have to pay the last -- we paid the last seven years back taxes.

Well, when the land increases in value so do the taxes so we had to pay all those back taxes when the land was valuable now for the last seven years, plus we had to pay ten percent interest on that tax that we didn't pay over the time we had it in current use and we had to pay a penalty because we didn't give them two years' notice, and when we figured it all out and calculate it out we paid way more in taxes if we had left it -- that when we had it in current use than if we had just paid on a yearly basis. But there's an advantage for it for those people who are going to keep the land in that way for many, many years and do expect to get a very big return on it if they ever have to sell it, but in our case we just got tired of regulation, we just decided we're taking this out of current use and we did, but we wished we had paid the back taxes. So when he's talking about people getting some sort of tax savings it doesn't happen, it just simply doesn't happen. And now they -- the cost of lands are so high now and the values of lands are so high now that people who have it in current use they're taking a big chance, when they sell their land they may not get anything out of it.

So that being said I'd like to give my testimony. Okay. I was on the agri-forest focus group and I'm going to try to give you -- a lot of you folks are new to this Board and this began back in 1993, that's ten years ago this was all came about. But anyways, in deciding if resource land existed in the former agri-forest zoning, the agri-forest focus group had to look at the GMA criteria for such lands, but also had to try to look at what "rural" was in Clark County. We were given charts called the Agri-Forest Task Force Criteria Checklist. And I have a packet of all of this and do you want me to pass it out now so you can see what I'm talking about or look at it later?

LEIN: That would be good now.

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LEVANEN: The other thing is I turned in testimony about two weeks ago regarding particular specific parcels and I haven't seen that out here. I don't know if you people got it or what happened to it. I sent it. I called the Commissioners' office and asked where I would send this to so I could get it to the Planning Commission and the Clark County Commissioners but I don't see it. I didn't bring it with me in my notebook, I should have, I just expected it would be here so and that was about two weeks ago I mailed that. Okay. To continue on, I'm sorry, the agri-forest focus group had to look at the GMA criteria for such lands, but also had to try to look at what "rural" was in Clark County. We were given charts called the Agri-Forest Task Force Criteria Checklist. The charts had criteria for rural lands, agricultural lands and forest lands, and within that packet you'll see those charts that we used. The majority of the items on the list were taken from the RCWs and WACs of the GMA. A copy of those charts is included in your, for your review. A publication provided by the Washington State Department of Community, Trade and Economic Development titled Defining Rural Character and Planning for Rural Lands, Washington State Growth Management Program, was also used by the members to formulate a definition of "rural" according to GMA standards.

In this document various recommendations were given to aid counties in zoning for rural land. Highlights of the booklet follow. Now I'm not going to read all these highlights, you have a copy and it's kind of laborious for you, it's a large paragraph, but I'll just move on here. It just kind of gives you a flavor of what the State intended in the GMA for rural designations because that was something that the focus group had a tough time deciding. Well, okay, if we're not going to call it a "resource" land, what is our criteria for "rural." After reviewing GMA recommendations for rural, forest and agriculture criteria the focus group made its recommendations. The result of all that work is what is currently in place today. There were times that a consensus was difficult for the focus group because some of the members felt that the parcel was better suited to a larger lot that could be clustered. It was the focus group's understanding that was the next step in the process. The other members weren't sure that clustering would be adopted by the Commissioners, therefore wanted the zoning to be Rural 5 or 10. The cluster ordinance was not adopted as proposed.

 Many of those members relying on the clustering concept now say they would have vote, they would have voted for smaller rural lot sizes if they had known this beforehand. No true definition has been given to describe "prime agriculture." This is primarily -- this is a primary requirement for designation of agricultural lands according to the Growth Management Act. Very few parcels proposed for change fall into that category. The Schumacher parcel is earmarked for agriculture but has zero percent prime soil. On the other hand, there is much discussion over forest soils even though the GMA does not designate soils as a prime indicator of the ability to manage forest land for long-term production. Wild grass reseeding itself in an open field does not make agricultural land and Douglas Fir naturally reseeding a steep slope does not make a viable tree farm under the GMA. For both resource designations many other criteria must be met. In reviewing the publication, and I have lots of these as you can imagine, Soil Survey of Clark County, Washington, and that is through the Soil Conservation

Department, many notable items demonstrate that this area is certainly not agriculture country. Cool temperatures, rainfall, short growing season, poor soils, topography, plant mortality, plant competition, equipment limitations --

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LEIN: Carol. Carol, could I ask you to slow down a little bit, please.

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LEVANEN: I'm sorry, I do that all the time.

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LEIN: Thank you.

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LEVANEN: I'm sorry, she knows I talk too fast, but we used to have three minutes, you know. Okay. Cool temperatures, rainfall, short growing season, poor soils, topography, plant mortality, plant competition, equipment limitation, erosion hazard, windthrow hazard, drainage, depth of soil and other factors all discourage a viable long-term commercial resource activity in both agriculture and forest. Judge Poyfair's decision on April 4, 1997, Conclusions of Law, this is the original 36,000 acre illegal status of agri-forest that had to be remanded to the focus group states: The Board erroneously interpreted and applied the GMA when it failed to require the agri-forest focus land, resource land, excuse me, meet the statutorily mandated definitional criteria for resource lands. Furthermore, there is no substantial evidence in the record to support the designation of agri-forest lands as resource land under the GMA. And, Number 7, the only requirement for rural areas in the GMA is that growth in rural areas not be urban in character. While the GMA contains no restrictions on rural growth, it does require a variety of residential densities. In addition he states the Board's interpretation was erroneous and the County's decision to follow the Board's lead was unfortunate. The result is a plan that gives little regard for the realities of existing rural development in direct contradiction, contra, yes, contradictions of the terms of the GMA. I have included a 1998 written discussion from CCCU attorney, Clark County Citizens United attorney, Glenn Amster to Clark County attorney Rich Lowry regarding GMA resource land designation. He states: The relevant terms are defined with more particularity than any other elements of the GMA and DCTED has specified that these defined terms are to be used without change by the local governments. And I have included his whole correspondence to Mr. Lowry.

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45 46 The State is recommending the Kullberg parcel be changed from R-10 to Forest 40 based upon soils, contiguous ownership and current use taxation and adjacent to other Forest Tier II sites, but the GMA does not say that is how forest land is designated. In the GMA and WACs approximately 12 different items must be considered when designating forest resource land. In the case of agriculture land the same is true. One criteria to be used for forest land is a use of the Department of Revenue private forest land grading system. This system indicates what the particular, now I looked this up, this took me a while to find, you've got to appreciate this, this system indicates what the particular value of timber in a particular area should be. When the trees, and now this is something that we never did research prior to this and I always wondered exactly what it is, but this prime soils is for agriculture, this is for forest lands, this system indicates what the particular value of timber in a particular area should be. When the trees are

harvested, and this is the only time that you really know this, when the trees are harvested the actual market value of the cut trees indicate if the land produces trees of poor, average or good value. Land that produces poor value trees is not good forest land.

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Trees harvested from Mr. Kullberg's Rural 10 acre area were of poor value. One of the reasons for this is because the ground is steep and rocky. I have enclosed a copy of the grading system for your review. Markets also play a role in determining long-term significance. Just as in agriculture crops, forest crops change according to the market demands. In 1970 Douglas Fir was the desired crop, but now other types of trees bring a better price. So when the staff indicates that prime forest soils were used for evaluation and designation, just what is "prime forest soils." Most of the rural land in Clark County would be better utilized if it were zoned in a rural category which allows agriculture and forest activity. The landowner should not have to be dependent on making a living wage on land that is labor intensive, too expensive and not suitable for long-term commercial production of a resource. And I have a little footnote down there if you can read it, it says: America's forest land base is still more than two-thirds the size it was in 1600. This in spite of all the harvesting that has been necessary to house the nation, warm its citizens and drive its early industrial engines. This too in spite of all the losses to forest fires, insects and diseases. And I'm sorry, I'm done now. Thank you. Do you have any questions?

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LEIN: Any questions of Carol? How many more people want to testify on general? Two. Why don't we take a break right now and then we'll come back. Okay. We'll take a five-minute break.

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(Pause in proceedings.)

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LEIN: We'd like to reconvene the hearing. One of the things we'd like to do is, we'll continue on, first of all, with the general testimony, but with everybody here what we'd like to do is try to get through all the testimony tonight. We will not go into deliberations or make any kind of decision tonight, but that will save you the time of having to come back again next month. So we appreciate your waiting at this point. So, Mr. Ek, do you want to start, please.

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45 46 EK: Mr. Chairman, Commission members, my name is Cal Ek, address is 9101 NE 207th Circle, Battle Ground, Washington. As a land use consultant working mostly with rural landowners in Clark County I wanted to put a few of my thoughts on this matter before the Planning Commission. Rural landowners in Clark County have suffered serious loss of value from the massive downzoning which occurred during the last major revision of the comp plan. I don't think it's appropriate to further restrict rural landowners, landowner options with yet another downzone. For many of these landowners their land is their most valuable asset and a downzoning will seriously hurt them financially. Unfortunately the County has never properly defined "resource lands" in the context of whether the land can provide a reasonable family wage job. If you can't earn a living from resource land, then the landowner should not be penalized by

having development options taken away.

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I have looked at the maps for the proposal before the Commission. In my opinion, which is based on a pretty good understanding of the soils and the resource capabilities of Clark County, I suggest to you that none of the proposed sites are on soils which are so valuable for resource use as to need zoning designation. Specifically, some of the soils selected for tonight's consideration are actually on Cove and Olequa soils, it's preposterous to think that anyone would designate these sites as needing resource protection. These are some of the worst productive soils in Clark County. Other sites are on Olympic or Hesson soils. These are moderately good tree growing soils, but they are far from being prime resource soils. For these soils the best growth occurs with hazel brush, vine maple and salal. As you know, these are not marketable commodities. There are other things which could be said about the specific sites selected such as having adjacent rural and residential uses which may actually hamper future harvesting of commodity crops from the lands if crops could be grown, but what I really wish to do is to propose that the credibility of the County's proposal has been undermined by some very serious flaws, specifically the inappropriate soils for resource This makes me believe that the County staff did not visit the sites prior to recommending a change in status. Without a site visit, a site downzone should be considered totally arbitrary and should be thrown out.

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Second, spot zoning. It should be apparent to the Commission that the County's site selection represents a classic example of spot zoning. Any time this occurs we need to ask whether the proposal is being made as a vindictive action against the landowner. We hope that this isn't the case, but it sure looks suspicious, especially if the sites were not visited by the staff which made the selection. If spot zoning is apparent, the entire selection should be thrown out. For these reasons I recommend the Commission disapprove the redesignation of these rural lands to resource land zoning. Thank you.

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LEIN: Any questions of Mr. Ek?

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BARCA: Yes, I do have a question.

LEIN: Mr. Ek, we have some questions.

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BARCA: The definition of "resource land," whether the land can provide a reasonable family wage job?

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EK: That would be an underlying, that's not a legal definition, but that would be -- and I did attend a lot of the hearings in the mid '90s related to this topic, I know that like John Karpinski mentioned there are certain legal definitions and Carol was kind enough to bring a lot of those forward, but the bottom line is that if you can't make a living or a reasonable living or return on investment on the land, there is absolutely no reason that it should be designated as a resource land.

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DELEISSEGUES: Yeah, I've got a question just for clarification. Are you

recommending disapproval of all of these designations?

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EK: Yes. Dick, thanks for the question. I'm recommending that the entire study is flawed and as such should be thrown out.

LEIN: Any other questions? Thank you. Is there anyone else wishing to make general comments. Please. These are not site-specific yet.

MATSON: I'm John Matson from 11430 NE Ward Road. I would like to say that the lady that spoke first that spoke pretty much on the moral issue that's the obligation of us all I can't cover it better, but I would like to speak to some issues that then bring to the moral issue. As far as government regulation, we're saying that we need to set this land aside because the government is saying that this is good forest land and it's an economical use, when the government starts regulating land and then we're already down the wrong track. We know, we can see what Russia has done with theirs, they've got the richest resources in the world and they can't feed their own people because they've taken the property rights and they've broken the backbone of the people and that's where the resources in our income comes from is the ownership of property and that's one thing that keeps the country free is the ownership of property. And it's supposed to be unalienable rights, that means unalienable, so that man has someplace that he can produce something that he can live on, put shelter over his head and food in his stomach.

As far as saying that we need 80 acres for forest unless it's been in the family and it's big trees and they can harvest it and he's got all the bills paid, he can probably make a living on 80 acres. As far as the designated 20 acres for a farm, I've got 25 acres, they've got me on Ag 20, all around me there's two and a half acres, there's acre and a quarter, there's 5 acres and I'm 20-acre minimum, I can't even give a piece to my kids. One mile down the road, probably less than that, straight through from the corner of my property, they've got 6,000-foot lots, it isn't fair. Because and I they say, well, we need to keep our farm ground, well, I ask any of you to go and buy a couple \$50,000 tractors, a \$10,000 plow, a \$12,000 baler, a \$15,000 mower, a \$3,000 rake, a \$3,000 tether, a \$10,000 truck, a hay loader, build your barn, plant your crop, buy your feed or seed, fertilizer and your fuel, raise your crop and wait for the weather to come and harvest your crop on 20 acres and you feed your family and make a living, pay all your bills and then put a roof over your head and food on your table, I'll take my hat off to any of you. It's impossible.

 And if it's that then we need -- we should let it. Then we say we don't have enough parks for people, we're crowding the people down here in a certain area, well, let them build out there on two and a half acres. A lot of it is a septic tank will work on an acre and a quarter, excellent, on most of that two and a half and five it will, it will work. There's water, we've got lots of water in Clark County, and west of the Cascades there's no shortage of water. Sure, some years maybe there's we're a little short, we need to conserve on water, but we generally have a lot of water. So let the people use their land so that we can all live in a park, they can live in a park, the kids can grow, grow up

and have a place that they can run and play. And it goes back to tieing into what they're trying to run the little businesses off the County, out of the County, say that they need to be down on a commercial piece of property, they're going to regulate them on their 5 acres or 10 acres. I know several guys that have a little business, their kids have grown up, have had vocational training there, the neighbor kids have get off school, they walk across the road and they started out washing the trucks, loading, unloading, sorting some of the equipment, they've had vocational training. We've got a good vocational training system in Clark County and we need to keep it that way.

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This is some of the morals that the first lady spoke on that we're all obligated to take care of, take care of our neighbor. If we're going to designate and say that this has got to be farming and it's got to be ag, it's available if somebody wants to go out there and do it, let them buy it, don't make them and regulate it and take the option away. As far as taxes, John Karpinski say he said a lot of these people just don't understand, John Karpinski doesn't understand, he don't even know how to work for, hasn't, probably has never worked for a living. You go out and make a living, you go out there and run a construction business, a farming business. We've got a farmer here, but believe me there ain't very many here that would follow his tracks and now you're going to downsize it so he can't sell it off. And there's most of the young generation they're not going to put up with the regulation, they're not, they can't put up with the fuss of the neighbors. This isn't ag land really anymore.

Sure, we've got some, we've raised lots of crops, but if those 5-acre pieces, you could see where there's more timber grown, probably more product grown on 5-acre parcels or two and a half acre parcels than there is on a lot of these 20 and 40-acre pieces. You go drive around the County and see how much of that, those parcels, are unproductive. They're, like I said they're usually growing blackberries or vine maple. You get a 5-acre piece, the people plant trees in there, they have a garden, maybe have a cow, a horse for the kid, it's productive. This is what we need in Clark County. Talk about being -- if we we're saying we're going to run out of farm ground, we're not going to run out of farm ground. If we pay the farmers a fair amount, they could raise more than -- we've got surpluses right now, and two years ago we paid the American farmers for 20 million acres to not raise a thing, set it idle because we had such a surplus, so there's plenty of farm ground.

And if people can't live out here, they're going to live somewhere. And I've told people, I said, well, yeah, they say, well, we're going to run out of water or (inaudible) resources. I said, well, yeah, that's nice, don't let them live out in the county because we're going to run out of the water because, you know, they don't drink as much water and they don't use the bathroom as much if they live down in an apartment so maybe we'll save some resources. But anyway, we're obligated for the moral future of our country and those are some of the things.

 As far as timber, you say, well, we're trying to make, make these people grow timber out there so we don't run out of timber. As we heard, we're growing more timber today than we were probably 50 years ago. There was, when they had the forestry conference in

Portland when, right after Clinton was elected when there was a real stalemate, stallmate, stalemate or the logging was just at a standstill and they thought, well, maybe this will, they'll get something resolved. Well, there was a young man from Shelby, Montana that was at the forestry conference that kind of ran the -- they had little meetings afterwards, he ran it, but he said we have 10 billion board feet within 10 miles of Shelby, Montana and we can't touch it because it's tied up because of regulation, it's going to rot, it's infected with the beetle and it's just rotting. He said if it isn't logged off in a few years, it's going to be useless. This is what we've got all across the country. We've had forest fires that's burnt, there's been no buffers left on the creeks when the forest fire went through, there was no animals left, talk about a waste, if it would have been managed like it should be, which a lot of these people here are managing lands, it would be done, but when the government goes in and starts regulating, all we do is have one big tax burden and the job doesn't get done, free enterprise will get it done. Sure, we've made a lot of mistakes but we've tried to learn, and I think all of us have learned, there are mistakes we've tried to improve. And we have a good country, I don't think any of us will say we don't have a good country, but we could have a lot better if we'd all work together, you know, and help each other to improve and protect these neighbors' property and living instead of try to take it away so they can't use it.

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As far as taxes, you know, my wife's sister's husband said the only way -- if you put it in open space the only way you'll come out on it is that money that before you put it in open space, if you was paying say \$1,000 taxes and you got it cut down by putting it into open space to \$150 a year he said the only way you're going to come out in the long run is you have to put that \$1,000, every year put it in the bank so you get a little interest. So by the time you go to sell your place you'll at least have made some interest on that money and you could pay your taxes, because by the time you pay that seven years back taxes plus the penalty and interest, you've got quite a bill. And there's many of the family that have had to sell the farm, had to sell their place, that would have liked to stayed there and stayed farming, but they've had to sell it to pay the taxes because they couldn't afford it. So this is just a few of these. They say, well, you got to make a profit, you know, like I said, you make a profit on 20 acres and feed your family, you know, you won't do it, but it would be a lot nicer if more people could use it and it would probably be more productive in the long run.

 So I just ask you, gentlemen, to think of what you're doing when you're taking away the rights of the people that own the land, that have worked hard. I know one farmer here that's worked hard all his life and probably, sure, he's got probably a few dollars, but believe me, he hasn't made the money that he should have made for the hard work and the long hours that he's put in. The only chance he's got is maybe to be able to sell a piece off to get a little return so he can start maybe relaxing a little bit at the end of his life when he should be instead of have to work till he can't work anymore. So I'd just ask you to consider the good of the community that we've, that this country's been set up under the Constitution that we have in the United States of America. Thank you.

LEIN: Any questions of Mr. Matson?

DELEISSEGUES: John, I don't see any ownership that you're involved with in this issue; is that correct?

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MATSON: No, I'm not involved in that.

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DELEISSEGUES: So I appreciate your remarks, especially since you're not --

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MATSON: I just spoke just generally on it because I'm not affected at all by this line of them.

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DELEISSEGUES: Thank you.

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LEIN: Anyone else wishing to testify?

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WHITE: My name is Frank White and I live at 25209 NE Landon Road in Yacolt. I don't have any property that's directly affected by this, but I do have property that was affected by the previous downzoning. In starting I would like to comment on, again on the young lady that led off here in reference to the lawsuit, there were mistakes made and the mistakes have been paid for, but unfortunately they're being paid by the wrong people, the people that made the errors, the County staff, are going off scot-free, it's the taxpayers that's picking up the bill and I think that's the major injustice involved in this particular instance.

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41 42 What I'd like to say about the farming in Clark County is that if you want to do it, you need to have -- do one or more of the following: One, you have to spend several million dollars for land and equipment in order to have a family income farm. And then next you have to be willing to put in long hours of hard physical work to produce your crop, and in this county you also have to put in substantial time and effort to market it because there are no fixed markets where you can walk down to the elevator and dump your wheat in like you can in the Midwest, you have to spend time and effort to market your crop, then you have to be willing to spend your spare time learning to cope with the -- keep up with and cope with all the ever increasing regulations that reduce a portion of your land that you can use for farming and then make it more expensive for you to farm the remainder. Also you have to shoulder the responsibility or the risk that your regulator, regulatory compliance is maybe not quite up to what your urban bureaucrat thinks it should be and you get socked with a fine that's probably a year's or mores worth of hard labor, your hard labor. If one's willing to do all the above here, then he might net almost as much as if he had went out and invested his million dollars or better, probably if you want to put up a family income enterprise in Clark County you'd probably spend in excess of 2 or \$3 million. You could put that money in the treasurers or CDs or stocks or a combination of that, set back and go skiing and golfing or whatever you're suited and make just about as much or probably more than what you made farming.

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The tragedy to all this is that when you want to get out of that situation you need another a crop of young farmers to come along and be willing to take over your

operation. Those people are not available in Clark County today. If they are, they don't have the capital to start with. So where does the farmer go when he's ready to retire. There's no outlet for him. He's stuck with trying to market his farm to a nonexistent market, so what's he do. Can I get an answer from you on that I hope? Any questions, please?

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LEIN: Any questions of Mr. White? Thank you, sir. Anyone else wanting to talk in general. Please come to the microphone, please.

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WIRTANEN: I actually have property also, but I would like to speak in general.

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LEIN: Sure.

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WIRTANEN: My name is Ed Wirtanen, P.O. Box 526, Yacolt, Washington. I'm also president and operator of a small logging business here in Clark County and I would like to just very briefly speak a little bit to the viability of logging and the question of what is resource land here in the county. It seems like that's kind of the issue here tonight, or it was, especially at the beginning, that what is forest resource land and I just wanted to testify that since 1992 I've operated a business here in the county. I work with Jim here on predominantly small parcels, 90 percent 10 acres or less in the county all the way down to one-acre parcels. The small parcels we deal with, Jim with the permitting process, anything over two acres is we deal with the State forest practice rules. I would like to say that just from experience in this past year as far as productivity on small lots in the county, we just harvested over 60 loads off of a 10-acre parcel here in the center of the county. I, just for my own self I don't see why we have to start selecting large parcels in the county. When we look at the map it was already pointed out by Lonnie the dark green shaded area on the fringe of the county, if we're going to start parcelizing areas scattered throughout the area here, it looks to me like we're going to increase the conflicts intention that I run into every day in this county. It doesn't seem like it's a very wise move.

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Also, Carol spoke to the changing of the markets. I think everyone here probably has a mind when you think of forest resource it's the dark green Douglas Fir trees, isn't that correct when you think of a forest. Right now the Alder and the Maple are bringing as high or higher value than what the Douglas Fir is. And I'm sure you realize that Alder and Maple grow on completely and totally different site class than what Douglas Fir does. So now we are changing our definition again of what is "resource land" and what is suitable for resource land.

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43 44 And that's about all I had to say today as far as a general comment on it, but I think that for the Planning Commission when you're looking at this issue of what's been brought before you here today I think there's some, there's a lot of different issues you need to take a look at also because for myself I don't see why we can't -- in order to meet the mandate of the GMA why can't we just designate parcels over 5 acres within this county as resource land, end of subject. Thank you.

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1 LEIN: Any questions of Mr. Wirtanen?

DELEISSEGUES: Yeah, I've got one. Did I understand you to say that parcelization was not a good idea so it's okay to downzone it? Is that what you're saying?

WIRTANEN: No. What I meant was that these examples of how they're going around the county selecting what appears to be predominantly the largest parcels left in the county, those are the ones I'm saying I don't believe that's a wise move when we, we are in fact, as I testified, using the entire county right now as resource lands, I've made my living since 1992 on it.

DELEISSEGUES: Okay, I just wanted to clear that point up. Thank you.

LEIN: Anyone else wishing to speak on a general note?

REDINGER: My name is Nick Redinger, 16918 NE 88th Street, Vancouver, Washington, I'm currently the Clark County Citizens United president. We had a Board meeting last week and discussed this issue and I think there was a consensus that no one agrees with this downzone. I think instead of talking for Clark County Citizens United I'd like to talk on a personal note. I'm a realtor here in Clark County. I'm also a descendant of a dairy farmer who no longer lives here and they moved to Idaho mainly because this area was no longer a good area to farm. We have a thriving dairy in Idaho and I think that -- you'll have to excuse me, I get anxiety, I can't do this. Sorry. I just get nervous and I can't speak.

MOSS: You were doing great.

LEIN: You were doing fine. Anyone else? Okay. Mr. Higbie, do we want to proceed on through the maps, then, a little bit and then we'll take the individual testimony on the parcels?

HIGBIE: Okay. I'd like to start with Map 1. Map 1 we talked about briefly in our introduction. There are four different areas. Area 8 is an area where we did not recommend a change so I won't, I won't deal with that. Area 9, staff is recommending a redesignation in this area from Rural 10 to Forest Tier II. The parcels are an 80-acre parcel owned by the Uhacz's, and Diamond B Ranch is a 40-acre parcel. The recommendation of the agri-forest group was Rural 10 and the alternate group opinion was Forest Tier II. Our recommendation is based on the critical lands which have over 50 percent of the property being critical lands. Parcel --

LOWRY: Could I interrupt. Given the hour it might make more sense to simply have anybody that wants to testify on this map testify and then when we come back after the continuance we can re-orient you with the staff report.

LEIN: Okay. Fine. That would be a good idea. Thank you, Rich. With that we'll take testimony from anyone who has interest on any of the parcels on this particular map.

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BARCA: Oh, now you've done it.

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LEIN: Okay. Could we go on to Map Number 2.

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HIGBIE: Map 2 there are four areas that we looked at, two areas where we are not recommending any change, Areas 8 and 9, so I won't go into those. Area 16 is we are recommending for a redesignation from R-5 and R-10. Would you like people to testify on these parcels first?

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LEIN: Or actually any parcel on this map. Okay. Yeah, before we go on. Okay. All right. Is there anyone wishing to testify on any of these parcels?

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MARINIER: My name is Pat Marinier and I live at 32302 NE Kelly Road. It's difficult to know where to begin with my protest to the actions being recommended by the Planning Commission for my personal property. So many things seem relevant to me that are not under consideration by this group of people. I've poured over the documents by the Board and realized that it would probably be impossible for me to say that my personal property does not qualify for designation as Tier II forest land according to the criteria considered by this Board. What I did note while I carefully looked at the map that I received from the County is that my private personal property was one of just a few acres of land that was still in larger parcels. And it just so happens that my cousin, Don Kullberg, has his private personal property in large parcels and that our properties are adjacent to one another. I'm 18 on your maps. Those two pieces of privately owned land make up nearly 500 acres and obviously look like very fertile and choice property to set aside as resource land. Did I mention that these are private personal pieces of Did I mention that they have been in our families for three and four generations. Did I mention that as personal private landowners that we have taken exceptional care of our property without guidance from the County.

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45 46 Let me explain that my father Henry Pender viewed this property as an investment. He bought these pieces of land during and just after Second World War. It would be easy for you to understand that having suffered through a depression he felt the best investment of his money would be in land, not gathering interest in a bank or paying the stock market, playing the stock market. He borrowed the money to purchase the land from my mother's uncle Henry Hartloo who exacted strict payments and charged a pretty good interest rate. At one point in time my father lost about 40 acres of timber land because he was unable to pay the taxes on it. I can't remember the exact tax amount but it was somewhere in the vicinity of \$25. Once my father purchased the land he spent nearly a lifetime clearing it. His dream was to raise cattle and profit from that. He learned that was a pipe dream. His second attempt to get a greater return on his investment was to plant the fields with grass and to sell it. That was not lucrative either, so he went back to the original crop, timber. By this time these fields were open areas where mice and deer came and destroyed either the root or the top of the trees. Some fields he had to plant twice. He put aluminum foil around the bottom of each tree so that the mice would not gnaw on them. Was this not proof that he was looking for monetary

return on his land. As far as I can remember the only person whoever helped my father plant a tree was my husband. This was my father's personal private property. By the way, this purchase was made on the salary of a rural mail carrier.

What am I doing with my personal private property that I have been so fortunate to inherit from my father, every place that a tree can be grown there is one planted. I have not retired so I'm not able to tool, to use his words, around the property every night as he, after dinner as he did on his tractor once he retired. However, this land was to provide me with retirement. Now it is stolen from me because of three people who wrote a minority report that said my personal private property fits a criteria. That means my personal private property will now be taken from my present ability to divide land into 10-acre parcels and be given a Tier II Forest Land designation. I also will be unable to divide the land into anything else, anything less than 40-acre parcels. Is that not stealing my land. Is that not devaluing my land by probably at least half.

Another fact that is useful to consider is that I live on Kelly Hill. Our community just spent thousands of dollars fighting the opening of the Yacolt Mountain Rock Quarry. We lost that case recently when the County Commissioners did not take the recommendation of the Board and reversed the decision to not let the guarry open. My property borders one of the most dangerous curves on Kelly Road. As recently as two summers ago there was a death there when a car didn't make the turn. My father pulled many cars out of the ditch in the middle of the night with his tractor. What kind of dangers will the truck drivers experience when driving that road day after day. Will the County fix the roads when they are ruined by the weight of daily truck use. Will I lose my well water. Will my grandchildren who are my neighbors be frightened or harmed by the storm of trucks roaring down our narrow and very dangerous hillside. Will we lose our countryside peace and quite life-style. When I'm gone who will want that property that has a possible 400 plus trucks a day rumbling by it. Though I would like not to be vicious I can't help but think that when the thousands of trees that are planted are mature someone will find an endangered species living in or among the timber and then not let the timber be harvested.

One of the worst thoughts about the plight of those of us involved in this taking is that we're just a few citizens with no political clout, we are quite helpless and at the mercy of the Board and the Commissioners. With the thousands of acres put aside for forest land what is 1700 acres as part of that, it is meaningless in the larger picture of things, it is everything to each of us who have the privilege of caring for our little piece of the earth.

LEIN: Any questions from members of the Commission? Thank you.

 KOLKE: I'm Jerry Kolke, I live at 16017 NE 319th Street. I'm here tonight to speak for Don Kullberg who lives at 2531 NE Stanton in Portland, Oregon, but in reference to my address (inaudible) 16307 NE 319th Street, the Don Kullberg farm which I -- is on Section 18 there, and Don is out of town and he asked me to read this letter, and then if I could beg your indulgence I'll explain a little bit of history right after that. I'll see if I can

read this tonight.

Over the last 90 year, plus years our family has chosen to maintain an open space environment over several different parcels of land in Area 18. In 1994 our land was dramatically downzoned from two and one half acre rural parcels to what it is today. The latest effort to again downzone our property is in the form of large lot resource land. Our land consists of lava flow from Yacolt Mountain and despite what the staff says our soil is extremely rocky and difficult to prepare for agriculture or forest activity. No one knows better than I do that our land lacks any chance of long-term commercial significance. We need the smaller lot sizes to maintain the versatility that is so necessary for us to properly manage the property in open space.

The project staff claims that this land should be designated as resource land because of current use, large parcels, buffering of resource land and the soil. It is true our land is in current use. Years ago the County encouraged landowners to sign up for current use to preserve open space. Our willingness to do that has resulted in our being penalized and set up for additional regulations. This certainly was not part of the original agreement with the County and is discrimination at its worst. The agri-forest focus group and the Clark County Commissioners clearly decided that 10 acres would be adequate to buffer any resource land. Our land is in 10-acre zone; therefore, if there were any designated Forest Tier II lands adjacent to mine, the current zoning for land is more than adequate for buffering purposes. Our property is in current use but it is in the category of agriculture, not forest.

The fact that we have large parcels of land seems to be the key factor in an attempt to put us in resource land. Just because we have large parcels with trees and grass does not justify additional abusive regulations which would place our land into large resource zoning. Our property is surrounded by legal two and one half acre and 5-acre parcels which have existed for many years. The historical development of this area has been towards smaller lots and rural home sites. The criteria of large lot and trees growing is not only a requirement to designate resource land according to GMA, other numerous criteria are just as important.

In conclusion, I believe that I am singled out for downzoning just because I have contiguous large lots. The GMA does not allow for that type of zoning. It would also be interested to know how many trees have been cut and how much land has been divided and sold in the last ten years that would not have been touched if it were not for the fear created by our State and County regulators. When will it end. Signed Don Kullberg.

 And if I can beg your indulgence just for a few minutes, rather than speaking in general I'll be up here at once or one time. I've lived on this piece of property for 34 years now. I also manage what is referred to as an agricultural COHP in the City of Battle Ground. Agriculture is going away in this County. There are not farms left. There are few like Mr. Schumacher who have been able to eke out a living on that farm. My company went bankrupt in 1986 trying to follow the agricultural philosophy that was left in this county. It wasn't there then, it wasn't there before that, and that company went bankrupt as a

COHP directing all its efforts towards the farmers. When I started there in the early '60s there were over 200 dairies in this county, now there's about six or seven. Most agriculture is in the small acreage, the two, five, ten, not the big acreage because everybody is downsizing, they're going to companion pets. We've -- my business is directed towards the horse and the companion pet, dog, cat. We see it at the Fair, I'm on the Fair board, we see it at the business, we see it everywhere that it is -- everything is being downsized, and that's where as I think somebody pointed out that a lot of the animals are coming in, it's not the large commercial producer.

When I started on this farm I was running 80 cattle. I -- Pat just spoke, we used to run our cattle, I rode a horse on that 200 acres of theirs when her dad had the place running cattle on that property in the timber to keep the grass down. Excuse me, in the timber. He couldn't make it work. We utilized it. That gave us a chance to operate hay ground on the clear ground that we have enough to put it in the barn and run a few cows. We did not make a lot of money. We were able to pay taxes. We didn't buy very much equipment. I'm running very, the same tractor I had 35 years ago, the same baler. We did buy a new rake in the last few years, that was because of all the rain and trying to put up hay in this country, so we put up a new rake. I've watched all the farms in the county go away. One of the big ones that we had for a customer, Pioneer Potato, lost Bachelor Island and then lost the 250 acres out there at Pioneer, we're seeing that all go homes and commercial. Battle Ground FFA was the largest FFA, Future Farmers of America, class in the United States in the early '70s, it has gone away now, there is not a class. There is not a class in Evergreen. It's trying to be salvaged in Evergreen but there is no, there is staffing arguments, so there's no FFA class in this country. There is still some 4-H and it's all competitive, it's dogs, cats, sheep, a few hogs left, but you start getting into big animals and it gets really limited except if you go to the Fair for the market sale.

Another point that's been pointed out, I've seen it in the paper, I take, you know, fertilizer, tractor dealers, when we were here you could buy a 50 horse tractor that would pull those balers or something that John might have talked about, now you can't buy, they're all lawn and garden tractors. I have neighbors that own 5-acre pieces, don't run an animal on it, they mow it with mowers. We talked about fertilizer dealers. I sell fertilizer but it's not in bulk, it's in bags, and that's what small acre farmers are getting. We drilled a well on this place, this is my last point, when we were talking about soil and productivity of the place, we drilled that well, it was about three to five feet of soil where we drilled it, the next 520 feet were rock and it was bad rock and we got zero water. I can feed the cattle with it but it's -- well, it's browner than this, but it's brown water, it's rust. Unfortunate but that's the way it is. The cattle and that's what it's used for.

 There was 10 acres in the early '70s that I cleared for these people, I have never spent so much back breaking work clearing a piece of ground in my life before or since then. It was shorter then than it is between then and now, but discing rock and picking rock, we plowed the field, the three little sections of fields which amounted to a total of 10 acres, we used a large disc plow that turns a terrible farrow, but it's the only way to roll up over the rocks that would about rip your teeth out, and then we spent the next five

months picking rocks all the way down to picking it with a bucket and hauling those rocks to the side and dumping them into a hole or something we dug there to bury the rocks. Now I know why there's large piles of rocks all around that farm because whoever cleared the other acreage had to clear rocks. It's surface rock and it's not good rock, we might be mining for Yacolt which probably wouldn't help Pat, but -- and the trees, we spoke about the -- Carol mentioned that the trees were bad trees that we took off there, we just logged a chunk. We couldn't log a load or two because of the regulations so we had to clear-cut a chunk that should have been logged, but we haven't been able to do that and it's not good timber, a lot of it's rotten, rotten tops, low ground, it's rocky, it's terrible growing. I thank you for your indulgence and I'll quit for the evening.

LEIN: Any questions of Mr. Kolke?

KOLKE: Thanks.

LEIN: Anyone else wishing to testify in this particular area?

SCHUMACHER: I'm Alan Schumacher, I live at Heisson, Post Office Box 56, it's a farm. Dear sirs, I better put my glasses on, first of all let me say my reason for being here this evening is not because I want to subdivide my farm, had that been my goal it would have been done many years ago, my reason for being here is to try in some small way to resist the kind of tyranny and mindless government that drove my great grandparents from Europe many years ago. They came to this country, a land of opportunity, where common people could own land and at that time had constitutionally guaranteed property rights. The letter of February 10th we received from your office was very upsetting to us. The three parcels of our property, mainly Tax Parcel Numbers 233475-000 and Number 226261-000 and Number 226262-000, that your staff is proposing to drastically downzone are the very same parcels that went through a long and exhaustive analysis in the agri-forest hearing several years ago. These parcels originally zoned Rural Estate, two and a half acre, and then downzoned to Agri-Forest 20 were finally deemed to not meet the requirements of ag land of long-term commercial significance and so were zoned Rural Estate 5 and 10.

 They are composed of class three to five heavy clay, shallow, poorly drained, infertile soils, Minniece and Cove that are very difficult to farm. They will only support low value grass and grain crops that are nearly impossible to show a profit on here in Clark County. It's simply no longer possible to put together a land base that allows the economy of scale necessary to compete with Eastern farm areas. These parcels are landlocked and surrounded on three sides by small lot developments. They are also all served by public water. I believe the only reason they have been targeted is because they are in current use and are large lots. This alone does not qualify them for ag zoning the way I read the Growth Management Act. People driving by here see a pretty farm, what they don't see is the shallow soil and wet spots that dictate what can be grown and when the farming can be done. They see pretty green crops but they don't see the high cost and large amount of fertilizer it took to make them that way. Then

finally they see a beautiful golden ripe crop and think of a bountiful harvest, but they don't see the poor quality, shriveled kernels and low yield caused by normal summer heat and thin soil with low moisture holding capacity. We've been able to make a modest living on this farm only because we put enough acres together years ago at lower prices and carry no debt on land or machinery. It produces absolutely no return on investment and would not pay the depreciation on modern machinery. How many of you would buy and operate a business like that. We were also able to subsidize it for years by renting better land close by. This is no longer an option as that land is now built to houses and my partner of 40 years, the love of my life, has died.

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I was able to attend the earlier hearings since I was caring for her -- I was unable to attend the earlier hearings since I was caring for her as she suffered from terminal cancer. She passed away on the 28th of February leaving me to care for this entire place alone. I served on the original Agri-Forest Task Force and remember spending a lot of time determining the proper zoning for all these parcels. This 3500 acres was not selected by the Growth Management Hearings Board, but I believe was submitted in a minority report by a few radical preservationists who at that time called themselves the Clark County Rural Preservation Association. I believe a member of that group now sits on this Commission, lives on a small lot bordering my farm and was instrumental in my farm being included in this attempted downzone. In my opinion this represents a conflict of interest that should preclude him from voting on my parcels. It also illustrates another prime reason why these few remaining farms that are nearly surrounded by development should not be zoned as resource land. His and his neighbors' dogs continually run trails in our fields damaging our crops and in general make farming difficult for us. It is also ironic that he lives on a piece of ground that was subdivided off our farm in the hard times of the 1930s, so now has his own small place in the country and don't want to see any more of it subdivided. Looks like hypocrisy to me.

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45 46 I have no problem with zoning if it's fairly done and protects the current property values. In fact many of us farmers tried to get it done years ago when it would have protected our way of life and would not have impacted our property values, but it would have been done simply for us at that time and we had no political clout so it wasn't done. Now when there's very few of us left, each farm is an island unto itself with no room to expand, commodity prices stuck in the 1960s and grossly inflated input costs that reduce us to near serfdom, there's great pressure to drastically reduce the value of our land and timber with restrictive zoning, resource zoning and overly wide creek buffers. I believe this is done, being done illegally simply to reserve a few pastoral views and not to preserve a commercial farm infrastructure which you all know no longer exists in this county. I've lost thousands of dollars worth of timber to creek buffers this past year with no acceptable compensation. Now you're proposing to steal hundreds of thousands of dollars worth of property value from me illegally with again no compensation. I ask you. how can a government depend on its citizens to continue to be law abiding and pay taxes honestly and on time when that very government illegally and arbitrarily steals huge sums from these very citizens. 20-acre zoning won't save commercial farms in Clark County. If we're forced to sell 20 acres to survive some hard times, we don't have a viable farm left, we might continue to exist if we could sell a 5.

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Finally, I'd ask you to leave our property values and our zoning alone and we'll continue to provide those pretty red barns and pastoral views you all desire as long as we possibly can. Our track record of 114 years farming in the Heisson area of Clark County proves that. Thank you.

LEIN: Are there any questions? Anyone else wishing to testify in this particular area?

WIRTANEN: I guess as stated earlier my name is Ed Wirtanen, P.O. Box 526, Yacolt, Washington 98675. We're speaking there to Area 21. This is one of the parcels there. My wife and I purchased this parcel in January 2001 from Mr. and Mrs. Nyback. The parcel is 37.8 acres and is located one half mile south of the Yacolt city limits. Yacolt is currently upgrading our sewer systems and fast becoming a viable city. Logically it can only grow to the south toward my property. Former maps appear to show that the proposed urban growth boundary lines from Yacolt would extend south at 311th Avenue, thence east to Railroad Avenue. This would place my entire parcel within future city limits.

I understand that existing urban growth boundary lands are zoned 10 acres. Currently there is a residence and a shop on my parcel. The Planning staff documents of Area 21 do not show that my residence exists. The land was logged in 1986 and young trees are now growing. About 10 acres is cleared, is cleared land. Yacolt Creek runs through the east and north edge of the property and two small tributaries dissect the parcel. The Nybacks attempted to short plat this parcel in 1999, but because of the huge expense and their aged condition they only completed it through the pre-app stage. In September of 2002 we also had a pre-app meeting with Clark County and are currently continuing the short plat process that was started in 1999. When we purchased the property in 2001 the zoning was Rural 10 acres with no indication of future change. We were not aware that this parcel had been recommended for a zone change and therefore had no opportunity to participate in any public process. The 3500 acre remand staff report Item B, public involvement, states that the public involvement component was done in 1997 and 1998 and satisfies the GMA criteria. I would disagree.

 We as affected property owners have never had prior opportunity to participate in the public testimony concerning our property. I also feel that public notice for the remand has been insufficient. The staff report to the Planning Commission is dated March 3rd of 2003 with the first open house held on February 25th and the second on March 6th. No public testimony was taken at these two open houses. As an affected property owner we received a notice of proposed change on or about February 15th, and a copy of that postmark is enclosed in here. This is very short notice, especially if the landowner is out of town. It appears that for some reason this process is being expedited very rapidly. Perhaps the County's afraid to run due public process.

I attended the open house on March 6th and spoke to Mr. Robert Higbie concerning this parcel. I had with me a GIS map drawn to scale with all the current riparian buffers

shaded to show what degree my property would be affected for future timber management. Out of the total 38 acres all but about 7.5 acres would be prohibited from active timber management, that also is included in your packet. I believe that might fall into the "takings" category. Mr. Higbie informed me, and this is a quote, that was not the concern of the County planners whether I could harvest my timber in the future. In disbelief I asked him to kindly repeat the statement he had just made, he stated that is correct, it is not our concern if you can ever harvest timber on your property. A reporter from the Reflector also standing nearby possibly heard the comment. I have enclosed the newspaper article regarding this open house meeting for your review. It was also suggested that property owners could meet with the staff individually, but when a person is working 8:00 a.m. to 5:00 to 6:00 p.m. there's no reasonable opportunity to meet.

Now the criteria for designating forest lands states "primarily devoted to growing trees for long-term timber production." The words "timber production" mean that you must produce timber. To produce timber you must be able to cut and process trees into timber. Remember, a cow is not beef until it is slaughtered and processed. I have noted in Exhibit A that one of the requirements that must be met is long-term commercial significance. In the Reflector article dated March 12th Mr. Higbie states, this is also a quote from the article, long-term commercial significance was not specifically considered in the evaluation.

Timber production. I have included with my testimony the map showing the riparian buffers scaled according to current State forest practice rules. These rules state that parcels over 20 acres are considered large landowners and are subjected to buffers up to 186 feet on either side of all Class III creeks. Small landowners, 20 acres or less, can receive the small landowner exemption allowing harvest to as close as 28 feet on either side. And Jim earlier brought you up-to-date on that and it sounds like in the last few days there's been a revision of that, possibly widening those buffers slightly. As a logger in the county I haven't received notice of that yet, which is rather strange, but he has a copy of it here. But in any case it's still 50 feet or less for the small landowners. So under these rules as a large landowner in a proposed 40-acre zoning, approximately 85 percent of my parcel would be off limits to future harvest and therefore forest management. Under 10-acre rural zoning much more timber production would be achieved.

 Now compatibility with surrounding areas. This land is surrounded by rural development. On three sides there are 5-acre parcels and on the remaining side Rural 10 acre parcels. I actually have two 2-acre parcels abutting me also which isn't included in this document. I believe that if 10-acre zoning was retained it would effectively buffer rural development from the forest resource farther to the west. On the GIS map I have noted, and that's included in your packet, that the residential development on the abutting parcels which shows the development patterns in my area. In the GMA WACs it states the compatibility, intensity of adjacent and nearby land use and settlement patterns. My parcel is already an island surrounded by intense rural development. I believe that an area that is so highly developed already is unsuitable for

resource land designation. To designate this area "resource" would create an island among predominantly rural lands. Recent comments from my neighbors living on the 2 acres abutting my land indicate that they don't want me to harvest trees that are growing behind my house or the residence that's on the property.

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And as far as selection of these parcels, what criteria was used to select my parcel versus other parcels in Clark County. Was it size alone, exactly who designated my parcel for change in the first place. I note in the staff report information indicating current residence status, but my parcel does not show a home site. I have been told that soil criteria was used according to the soils analysis. Oh, according to the soils analysis 48 percent of my parcel supposedly contains prime ag soil and the other 53 percent is critical areas. This is where timber production would be prohibited. One other factor obviously overlooked was the close proximity to the city of Yacolt. A Clark Public Utilities water main extends within 900 feet of my property and it's only a matter of time before the city limits moves into that area, into my area. It's interesting to note that the only way my land can be incorporated into the nearby resource land is to join it in a line with adjacent properties. The adjoining properties are approximately 1331 feet from the southern boundary and city limits of Yacolt. And since this document was printed I have actually checked further into that and the north corner of that is only 800 and some feet from the city limits of Yacolt. I also note, oh, excuse me, the adjoining properties are approximately 1331 feet from the southern boundary and city limits of Yacolt. The Teel property actually has public water on-site which stops at her driveway, that's Mrs. Teel. A fire hydrant is in that location. Designating current or Rural 10 parcels to FR-40 will only increase the conflicts between rural living and forest resource activity.

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I also note that a site visit was supposed to have been conducted on February 27th. No one has notified us or asked permission to inspect our property. In my opinion it is impossible to know if my parcel is suitable for forest production by doing a drive-by only. Perhaps they've only fulfilled a requirement and no actual inspection took place. The staff report claims evidence was found of current logging, and that was on the Teel parcel as is noted there, and to my knowledge there has, there has been no recent logging on the Teel property. The neighbor to the south is doing some land clearing. Is staff looking at the wrong parcel? The report indicates Area 21 consists of 90 percent forest cover, I disagree with that observation. The aerial photo shows about two-thirds of the land has some type of vegetation, but it's hard to discern what that vegetation is. From my, from my land one can look across to the Teels' very large cleared pasture which is used to graze cattle.

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45 46 And in conclusion, the planners have inappropriately included my parcel as land to be rezoned and I'm strictly opposed to this strategy that's used. My parcel has no connection to the other resource parcels, and that's, that's how they joined the three other adjoining parcels to mine to touch resource land in the far corner, kind of a leapfrog effect. It is also separated from adjoining parcels by a County road, it therefore must stand on its own merits. The land is well suited to a Rural designation according to the GMA and would be much more productive if it remained in the existing Rural 10 zoning.

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And also just as a final comment I'd like to point out that as a personal comment to the Board I would like to draw your attention to Page 15, Lines 19 through 21 of the Hearings Board remand report of May 17th, 1999. It clearly states the County must review. It is also noted that on the back page, the back of Page 1 of the staff report it clearly states "remanded for further consideration." Nowhere does it say that this recommendation must be approved or adopted. Thank you.

9 LEIN: Are there any questions of Mr. Wirtanen? Thank you. Anyone else in this sector?

HIGBIE: Okay. We're making no recommendations to change on Map Number 3. Map 4 we have two areas that we're recommending, so would you like to take testimony on those as well?

LEIN: Yes, please. Anyone wishing to testify on these, any parcels here? Apparently not.

HIGBIE: Map 5 we have two areas that we're recommending for change. Areas 21 and 23, Map 5, and that's the last map that we have, and I don't know if there's anybody that wants to testify on that.

LEIN: Is there anyone wishing to testify on this map, on a parcel?

HOLCOMB: I have a question. Ours is Number 25, were you recommending to change on that one?

28 HIGBIE: What's the name?

HIGBIE: On Map 5, yes.

30 HOLCOMB: Holcomb.

32 SCOLNICK: Yeah, in Area 25, yeah, we are. 33

 HOLCOMB: My name is Clark Holcomb, our address is 2210 West Main Street, Suite 107, Box 163, Battle Ground, Washington. We have 80 acres. I would like to request that it be kept in R-10s. There's only one corner of the property that really has agri-forest parcels along that side. Most of the property is surrounded by smaller lots, most of them with houses on them. The map shows that along the south side of directly there an R-40, I think anyway, but that is all covered with houses, there's most of them on 10 acre or 5-acre lots, and so there's only really the southwest corner or southeast corner that has forest land adjacent to it.

We've had the land for 27 years and we've had it leased out most of the time and the income from the property barely pays for the amount of wheat spray and the property

tax. The present tenant has one more year on the lease and after that we're planning to develop the land and refinance our retirement. Putting the land in 40-acre parcels would cause a financial hardship because the value of the land would be greatly reduced. We tried farming, we tried raising hay and just, you don't make anything, I mean it's impossible. The people we've had renting it have all had other jobs, they've ran cattle and they lost, I mean almost went bankrupt. We have a guy on there now that has 12 mules and 4 horses and he has a good job, that's the only way he can afford to rent it from us so, but he's retiring in this year so there's no way that he can continue to do that. I mean farming is -- actually in that part of the county is a joke. I mean there's nobody that farms out there, it's just they don't. I mean you can't make a living at it. It's just -- we do have part of it is in trees and even that is, you know, is hard to make -- if you log it, replanting and cleaning it up and putting it back the way it's supposed to be is almost impossible too to make a profit on it so.

Really, owning the land for a period of time, the only way you're going to make a profit on it is when you sell it. I mean it's an investment and that's what it is, it's not something you're going to make get rich off from, let me tell you, well, until the County allows you to sell it, but if they make you sell it in 40-acre pieces it's really not good for anybody because nobody can farm it. I mean they can't make a living from it. You can't. If you break it into 5-acre pieces like Jerry Kolke was saying, you know, then you can raise horses or cows or whatever as a small farm and you could actually afford to do that, but with 40 acres you can't afford it. We had 5 acres that we just sold and we always raised a cow or two and the people that bought it from us have three horses that they're raising now. And it's a whole lot better than having 40 acres, I mean, because you can take care of it, but you can't have 40 acres and expect to farm it. You have to, to have 40 acres you have to have a really good job to be able to afford it.

So anyway, that's what I've got to say. I think, I don't think it should be changed because even the land that, the resource land, and I don't understand this, but the resource land to the south but it's got houses on it. I mean it's like 5-acre lots and there's houses on it already so I don't see why ours should be classed as 40 acre, you know, on 40-acres classification when, and then we can't subdivide ours when the, that's already been subdivided. So anyway.

LEIN: Any questions of Mr. Holcomb? Thank you. Is there anyone else that we've missed in terms of testimony at this point? Yes, sir.

 LOBEY: My name is George Lobey, I'm at 31616 NW 51st Avenue in Ridgefield and I have 79 acres there and I've lived on it for 30 years and have been farming it ever since I've been there. Of course I've worked out, had a full-time job during that time, and I retired from my job just recently and I don't think that I have any long-term commercial significant agriculture or forest land on my place. It says 2.6 percent prime forest land on their, the report here and it says I have 80 percent forest cover, but I have about maybe 5 acres of Douglas Fir and the rest is just trees, not forest land. And I've tried raising different crops on there and I've just been pasturing it lately, raising cattle, and now when I can't take care of the ground or I'm getting to the point where I probably

can't take care of it much longer, we're not, we're not able to divide it because it isn't, it isn't an 80-acre piece so I guess we have to leave in it one piece, I'm not sure, I've had different comments on that. But, anyway, I would like to leave it, see it left at least in the 20-acre zoning that it's in now. I wasn't prepared for this so that's all I've got. Thank you.

LEIN: Any questions of Mr. Lobey? Any other testimony? Carol.

9 LEVANEN: Can I just say one more word?

11 LEIN: Sure.

13 LEVANEN: It was in the other testimony --

LEIN: Carol, you have to come to the mic, please.

LEVANEN: I have to be here. It was in the other testimony that I gave. Do you want me to say my name and address again?

LEIN: Please.

LEVANEN: Carol Levanen, 17614 NE 299th Street, Yacolt, Washington. The testimony that I don't see, and didn't bring, one item particularly was of interest to me. I was looking at the aerials to get an idea of what was going on with why they would have designated certain parcels what and the map on your map, but I think you may have explained it, it's a 2000 map, but on the, on the page of your map of the area it says February of 2003 and in 2001 we clear-cut 35 acres and that map that I was looking at still showed that timber on the property. So I was concerned about that because I thought, well, either the aerial is too high, you really can't see what you're looking at, or it's not an appropriate map to be using because it's not current, but you might want to look at that. I made that note in my other testimony and how do I get that testimony to you if you don't have it, do I mail it again? Or I thought if I mailed it you guys would make the ten copies and be able to review it, but I'm a little afraid to mail it again, but I don't know how to get it to you.

HIGBIE: She indicated that she mailed her letter to the County Commissioners, the only information that we have got from the County Commissioners in the last week or so are two tracking memos which I did not look at because I didn't, and one of them may be her letter. And if that is indeed the case I apologize, but we got them two days ago I believe it was. And it may not be yours, but if they are I can mail them to you.

 LEVANEN: I did mail it approximately two weeks ago and I did call, I called the Commissioners' office to find out the address that I would send to both the Planning Commission and the Commissioners and she told me it was the P.O. Box 5000. And I put on the letter that it was to go to the Planning Commission and the Board of Commissioners so I don't know if that was --

1 2

LEIN: We'll check on it then.

LEVANEN: Okay. Otherwise I can resubmit it, but you need to let me know how to do that.

7 LEIN: Well, we'll ask Mr. Higbie. If we can't find it, we'll be in contact with you.

LEVANEN: Thank you.

LEIN: Thank you. Any other testimony? With that we will conclude the public hearing and close the public hearing at this point.

HIGBIE: I would like to make one comment on one piece of property that we identified after we had, you want to put this up on the projector, on Map 4. This is an area that we had originally, and it is the property that we have not made any recommendations for a change on, when we went back and looked it's clear that we made an error. The property that we thought was a certain size and configuration turned out to be much larger and was contiguously owned and managed with land that was already zoned in a Resource designation, so if there is an opportunity, if we are continuing this hearing to another time, we would like to notify those folks. Well, first we'd like to reconsider it to see if we would recommend a change on it. And, secondly, if indeed we do, we would like to notify those folks that we would be making that recommendation so that we can get them up to speed and for the next hearing.

LEIN: Rich, could we then open testimony for just that parcel or would we have to reopen the entire hearing?

LOWRY: You could just open it for that one parcel. But I'm assuming you're leaving the record open for purposes of getting additional written notice

(Tape recording difficulty.)

34 LEIN: Correct.

LOWRY: If the Commission is inclined to have this parcel advertised and considered, then you could leave the testimony record open only for as to that parcel.

WRISTON: I'd say forget it. I mean I would just say forget it, yeah. I don't want to be adding stuff at this point, I mean, and where does it end, so I'd say forget it. I guess I said that three or four times now so.

DELEISSEGUES: Do you want to forget it?

45 LEIN: Would you forget it, Jeff?

1 WRISTON: Well, you guys can jump in at any time.

LEIN: What's the desires of the other Commissioners?

MOSS: Is there an adverse effect of having a split zone like this, Rich, that --

WRISTON: Well, they're adding more in. They're adding more in though, I mean.

MOSS: Yeah, I know.

LOWRY: I guess our concern is that that parcel is going to have to be a part of your recommendation. At this point staff is because we have to respond to the remand for all 3500 acres and this is part of the 3500 acres. I think staff's concern is that with what we know, now know about that parcel, it would have been included in the recommendation, so there is some jeopardy that if we take Mr. Wriston's advice or recommendation that that could be a basis for an appeal back to the Hearings Board.

LEIN: Don't want that.

LOWRY: My own personal view is is that there is some very good reasons to justify Jeff's recommendation.

MOSS: Having said that, that was a very good idea, Jeff.

WRISTON: I have one comment that might be helpful. I don't know whether, how hard it would be or not on when we go into this, I really like the aerials because it kind of gives you an idea of what's going on, but I find myself flipping back and forth, and I know GIS can do this, I mean you just have to tell me whether this is hard to do, it would be nice to have -- what's very telling about the aerials is you can see what's going on on the ground, what's very telling about the color maps is then the aerials don't show the lot lines and then you go to color maps and you see all kinds of lots all around it and that to me tells me what's, that's even more persuasive than the aerials. Is there a way of putting the lot lines on the aerials?

HIGBIE: Yes.

WRISTON: And is that a tough thing to do for our deliberations because that would be convenient?

HIGBIE: No.

SCOLNICK: They are.

WRISTON: Because almost everyone that testified here tonight, as I look at the aerials and I go, oh, and then I look at the maps I go, gees, you're right, yeah, there are lots, you know, all over the place.

SCOLNICK: The lot lines are on the aerials, but you have to look very closely though.

3

4 WRISTON: Yeah, I just I see roads and streams. They're not on my --

5

6 SCOLNICK: I'm sorry, you're right.

6 7

8 WRISTON: They're not on my --

9

10 SCOLNICK: It is.

11

WRISTON: Oh, see I'm looking at what I had in work session, I didn't go to the --

13

14 RUPLEY: The new ones had it --

15

16 SCOLNICK: Oh, the new ones yeah.

17

18 RUPLEY: -- and the old ones did not.

19

20 WRISTON: The new ones. I still don't see them though. Do you see them?

21

MOSS: No, I don't think they're there. I don't see them either.

23

24 RUPLEY: Yeah, I thought I did.

25

26 WRISTON: But that would be helpful.

27

28 HIGBIE: If they're already there I'm sure we could make them bolder.

29

WRISTON: That would be great. That would be helpful. Thank you.

31 32

DELEISSEGUES: Is that date on the aerial correct like February the 13th, 2003?

33

34 HIGBIE: That was the date the aerial was printed, not taken.

35

36 **DELEISSEGUES**: What?

37

38 HIGBIE: The 2003 date was the date the aerial was printed, not when it was flown.

39

40 DELEISSEGUES: When was it taken?

41

42 HIGBIE: September of 2000.

43

44 MOSS: 2000.

45

LEIN: Okay. We have a recommendation from Mr. Wriston to not include the other

1 parcel?

3 DELEISSEGUES: We ought to take testimony on it.

45 LEIN: Pardon?

7 DELEISSEGUES: Are we not including it?

LEIN: That's what he has voiced at this point.

MOSS: Is that a motion?

13 WRISTON: Yeah. Three, four times.

15 MOSS: Okay, I'll second.

LOWRY: I don't think it's necessary to have a formal. At some point staff's going to have to make a very brief presentation on the parcels that haven't been included and you're going to have to then pass a motion in terms of whether you agree with staff's recommendation as to those parcels.

BARCA: Is this really our call at this moment, telling you what you're recommending or not? I guess the way that I heard you say it is you felt like you had made an error previously and you were trying to correct that and therefore you wanted to bring that forward since we were doing a continuance.

HIGBIE: But it's also important to get a sense of where the Planning Commission is generally coming from. I don't think notifying these people for no reason would be a good idea.

BARCA: Well, the chances of approval of your recommendations, is that what you're asking the Board?

HIGBIE: That's what I'm asking for, yes.

BARCA: Well, there's a high probability that you're not going to get approval of your recommendation the way that things are moving this evening. But is it the appropriate thing for you to do as far as what you bring forward in a recommendation, I think, I think that's a separate matter that the Planning staff should carry forward and say what you believe is appropriate is what you put on the table, what we think is appropriate is how we end up voting, and then the County Commissioners do what they want to do.

HIGBIE: I agree.

BARCA: So I wouldn't ask us up front what your recommendation should be because --

1 HIGBIE: I wasn't doing that.

BARCA: Oh, okay, good.

LOWRY: Yeah, let me maybe state it slightly differently.

WRISTON: Well put, Rich.

LOWRY: I can talk in the dark. Staff had already made the decision that on this particular parcel that we weren't going to put off this hearing for purposes of notifying that parcel and having an opportunity to talk to them. I think it's staff judgment this is not an important enough issue in and of itself to cause this process to be delayed, but staff wanted the Planning Commission since you're going to have to ultimately agree or disagree with staff's recommendations on both classes of property to know that staff has the concern it does. And so if you at your direction say we want to have this one formally advertised and brought before us, that's what we would do. But if you do nothing, staff's not going to, has already made the decision that we're not going to cause this property to be noticed and brought before you.

LEIN: Is that consensus, doing nothing? Okay.

DELEISSEGUES: We're good at it.

LEIN: We're good at doing nothing.

MOSS: We excel at doing nothing.

LEIN: We need a **MOTION**to continue this. It would be to a date certain, which is April 17th.

31 MOSS: So moved.

33 LEIN: Is there a second?

DELEISSEGUES: **Second.**

LEIN: All in favor signify by saying aye.

EVERYBODY: AYE

OLD BUSINESS

None.

1	NEW BUSINESS	
2	None.	
4	None.	
5		
6	COMMENTS FROM MEMBERS OF THE PLANNING COMMISSION	
7	None	
8 9	None.	
10		
11	<u>ADJOURNMENT</u>	
12	TI 11 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
13 14	The meeting adjourned at 10:00 p.m.	
14 15	All proceedings of tonight's hearing are filed at Clark County Community Developmen	
16	Long Range Planning Division.	
17		
18		
19 20		
21	Vaughn Lein, Chair	Date
22		
23	Minutes Transcribed By:	
24	Cindy Holley, Court Reporter	
25 26	Sonja Wiser, Administrative Assistant	
20 27	SW\min 03-20-2003.doc	